### Office of Jenine Windeshausen Treasurer-Tax Collector County of Placer



March 26, 2012

Mr. Alfred Pollard General Counsel Attention: Comments/RIN 2590-AA53 Federal Housing Finance Agency Eighth Floor 400 7<sup>th</sup> St., S.W. Washington, DC 20024

#### RE: RIN 2590-AA53 Mortgage Assets Affected by PACE Programs ("Advance Notice of Proposed Rulemaking")

Dear Mr. Pollard:

On behalf of the County of Placer (the "<u>County</u>"), I write to explain why the County believes that (i) the restrictions and conditions contained in the July 6, 2010, statement of the Federal Housing Finance Agency ("<u>FHFA</u>") and the February 28, 2011, letter directive of the FHFA (collectively, the "<u>Statements</u>") should be eliminated and (ii) the FHFA should not impose any other restrictions.

This letter and the attached Appendix A contain some general comments and responses to some of the specific questions posed in the Advance Notice of Proposed Rulemaking.

The County's PACE Program represents the County's lawful exercise of taxing power that it has used for more than 100 years. Nothing unique about the Property Assessed Clean Energy ("<u>PACE</u>") program implemented by the County justifies the restrictions and conditions imposed by the Statements.

1. <u>The County's PACE program involves assessments of the type that have</u> been lawful in California and in use in the County since the 1800s. The County's PACE program was implemented pursuant to Chapter 29 of Part 3 of Division 7 of the Streets & Highways Code of the State of California (<u>"Chapter 29</u>"), which is part of the Improvement Act of 1911 (the "<u>1911 Act</u>"). The 1911 Act authorizes the use of assessments to finance a variety of improvements, such as streets, sidewalks and sanitary sewers. Chapter 29 authorizes the use of these assessments to finance the installation of renewable energy, energy efficiency and water efficiency improvements ("<u>PACE improvements</u>") on private property. The County PACE program simply represents the County's exercise of its long-held and used tax and assessment power for a public purpose.

2. <u>The financing of private improvements for public purposes is not a unique feature of</u> <u>PACE</u>. Chapter 29 is not the only instance in which the California Legislature has authorized Mr. Alfred Pollard, General Counsel Federal Housing Finance Agency Attention: Comments/RIN 2590-AA53 March 26, 2012 Page 2 of 4

local agencies to exercise their taxing power to finance privately-owned improvements for a public purpose. For example, among others, the California Legislature, in the Mello-Roos Community Facilities Act of 1982, as amended, authorized the levy of special taxes to finance a variety of privately-owned improvements to achieve public purposes. These include:

(i) work to private property in order to bring it into compliance with seismic safety standards or regulations, or to repair earthquake damage (Gov. Code §53313.5, subd. (i)),

(ii) repair and abatement of damage caused to private property by soil deterioration (Gov. Code §53313.5, subd. (j)); and

(iii) installation of energy efficiency, water conservation, and renewable energy improvements that are affixed to or on real property and in buildings, whether the real property or buildings are privately or publicly owned (Gov. Code §53313.5, subd. (I)).

The County considered a broad spectrum of government interests when it designed its PACE program. When it designed its PACE program, the County considered a variety of public policy issues, including public purposes cited by the California Legislature when it amended Chapter 29 to authorize the financing of PACE improvements; the creation of jobs for County residents and businesses during challenging economic times; the reduction of congestion on the California power grid; the improvement of national energy independence; the potential economic benefits to property owners; and the protection of existing lenders. The County and FHFA share a commitment to a strong and secure housing market and mortgage industry.

The underwriting requirements of the County's PACE program, which are summarized in <u>Appendix A</u>, reflect the County's focus on achieving a broad range of public policy goals while protecting the County's many constituents. Significantly, the County's PACE program is consistent with the White House's policy framework for PACE programs (see "Policy Framework for PACE Financing Programs," October 18 2009) and the program design best practice guidelines promulgated by the Department of Energy (*see* "Guidelines for Pilot PACE Financing Programs," May 2010). Consistent with the County's focus on the interests of its many constituents, the County's PACE program is designed to comply with all applicable consumer protection laws.

The FHFA undervalues the measures built into the County's PACE program to protect private lienholders. The FHFA is inappropriately discounting the safeguards built into the County's PACE program. As explained above, the County's underwriting criteria are designed to protect the entire range of County constituents. The County's PACE program also incorporates other safeguards. For example, California law does not permit acceleration of the unpaid principal amount of a contractual assessment; in the event of delinquencies in the

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payment of contractual assessment installments, the County is authorized to initiate-judicial foreclosure of delinquent installments only (plus penalties and interest). This safeguard makes it more affordable for private lienholders to protect their liens in the event the County forecloses delinquent contractual assessment installments.

In addition, the installation of PACE improvements has enormous potential to reduce property owners' utility costs (offsetting the contractual assessment installments) and increase their properties' value, and allows them to hedge themselves against rising fuel prices.

**The FHFA's response is unprecedented.** The County has levied taxes and assessments to achieve important public purposes, such as the construction of schools, the installation of water and sanitary sewer systems and the undergrounding of public utilities, for more than 100 years. The FHFA's response to the County's exercise of its taxing power, as evidenced by the Statements and the Advance Notice of Proposed Rulemaking, is an unprecedented interference with the County's exercise of its taxing power to achieve valid and important public purposes.

PACE is a bi-partisan initiative based on proven municipal financing that has been in use for over 100 years. Properly implemented, PACE is a safe and sound financing mechanism for energy retrofitting the country's existing building stock. It is the most promising economic tool for non-exportable job creation, while effectively moving the United States toward energy independence. PACE programs are smart, efficient and cost effective financing options that can provide unique financing advantages for property owners to make energy retrofit improvements.

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The FHFA has overreached in its guidance by directing that lenders "include the maximum PACE lien and debt to equity ratio" for **all** properties in a jurisdiction where a PACE program is in effect. The result is that a jurisdiction cannot implement a PACE program even on properties without an Agency owned or guaranteed mortgage due to the negative impact on all properties in the jurisdiction even though less than 50% of residential properties have mortgages that are guaranteed or purchased by FNMA or FHLMC.

For the reasons explained above and on the attached Appendix A, we believe that the Statements are misguided and unnecessary. The FHFA should not have attempted to use its power to regulate the Enterprises (as that term is defined in the Advanced Notice of Proposed Rulemaking) to prohibit senior lien PACE programs altogether; instead, the FHFA should have been part of the broader dialogue to define responsible PACE programs that resulted in the White House's policy framework and the Department of Energy best practice guidelines.

The County urges the FHFA to adopt a rule to the effect that if a PACE program complies with the White House's policy framework and the Department of Energy's best practice guidelines, then the Enterprises (i) may purchase or insure a mortgage loan secured by a property that is encumbered by a PACE lien and (ii) may not take remedial action under a mortgage as a result of the imposition of a PACE lien.

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Thank you for the opportunity to respond to the Advance Notice of Proposed Rulemaking.

Sincerely,

Jenine Windeshauser

Jenine Windeshausen Treasurer-Tax Collector mPOWER Placer Program Administrator



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#### **Question 1:**

Are conditions and restrictions relating to FHFA-regulated entities' dealings in mortgages on properties participating in PACE programs necessary? If so, what specific conditions and/or restrictions may be appropriate?

#### Answer:

No, for the various reasons expressed in the cover letter to which this Appendix A is attached. FNMA and FHLMC came into existence 1938 and 1970 respectively, decades after the initial use of assessments to finance public purpose improvements in California. PACE assessments are operable in the same manner that they have been for over 100 years. It is not the job of FHFA to regulate municipalities.

A survey of reliable sources (See Exhibit 1) indicates that there is no evidence to suggest that PACE programs are greater risks than other types of assessments. In fact, PACE assessments require more scrutiny and a greater threshold of approval than assessments historically have had. Assessment financing has been used for over the 100 years, totaling billions in public financing and thousands of special assessment districts throughout the United States, during numerous economic cycles including the Great Depression. The use of assessment districts have proven to be a sound and prudent financing tool which has provided immeasurable public benefit including infrastructure development and positive local economic impact.

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#### Question 2:

How does the lien-priming feature of first-lien PACE obligations affect the financial risks borne by holders of mortgages affected by PACE obligations or investors in mortgage-backed securities based on such mortgages? To the extent that the lien-priming feature of first-lien PACE obligations increases any financial risk borne by holders of mortgages affected by PACE obligations or investors in mortgage-backed securities based on such mortgages, how and at what cost could such parties insulate themselves from such increased risk?

#### Answer:

For the reasons detailed below, the County believes that the priority of the lien that secures the contractual assessments levied under its PACE program does not justify the restrictions and conditions imposed by the FHFA in the Statements.

First, after consulting with a broad range of constituents in the County (including financial institutions) and studying the White House's policy framework and the Department of Energy's best practice guidelines, the County adopted the following underwriting standards:

1.	Property owners wishing to participate in the County's PACE program must be current on property taxes on the subject property and not have been in default for three years (or since the property owner took ownership if less than three years).
2.	The property owner may not be in bankruptcy, and if the property owner was subject to bankruptcy, at least seven years must have elapsed since discharge.
3.	The subject property must not be an asset in a bankruptcy proceeding.

- 4. The property owner must be current on its mortgages, and a notice of default must not have been filed against the property during the last five years (or since the property owner took ownership if less than five years).
- 5. The subject property must not be subject to a mechanics', Internal Revenue Service, Franchise Tax Board, or other involuntary lien.
- 6. There must not be a civil court record within the last five years that demonstrates failure by the property owner to make payments with respect to the subject property.
- 7. Without consent from existing private lenders, except in limited circumstances, the value of the property plus the value of the PACE improvements must be equal to or greater than the total of (i) the principal amount of all outstanding debt, (ii) the principal amount of any assessments (including the proposed contractual assessments) and (iii) the allocable portion of any outstanding bonds issued under the Mello-Roos Community Facilities Act of 1982. The County believes this

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requirement conservatively overstates the burden imposed by the contractual assessment because of the non-acceleration feature of California law and the offsetting benefits of the PACE improvements. Value may be calculated in a number of ways, as appropriate, including (i) the assessed value as shown on the then-current County real property tax roll (if the property owner is then contesting the value of the property, the assessed value will be deemed to be the lower amount claimed by the property owner), (ii) the appraised value, as determined in an appraisal performed by a qualified appraiser selected by the County, (iii) the market value based on Freddie Mac's Home Value Explorer or any other commercially-available automated valuation model or (iv) the market value based on any other valuation method selected by the County if a municipal bond rating agency will rate the bonds issued by the County to finance installation of the PACE improvements in the "A" category.

The property's aggregate annual tax rate (including ad valorem property taxes, the proposed contractual assessments and special taxes) generally should not exceed 2%, except in special circumstances and may not exceed 5% of the assessed value.

Second, California law generally, and the County's PACE program in particular (consistent with the White House policy framework and the Department of Energy's best practice guidelines), include a number of features that are designed to protect a broad range of interests, including private lenders:

- 1. California law does not permit the acceleration of a contractual assessment in the event a property owner is delinquent in the payment of installments. Only, the delinquent amount can be foreclosed upon. Consequently, the principal amount of the contractual assessment overstates the burden of the assessment on a participating property.
- 2. As required by Chapter 29, the financed improvements must be permanently affixed to the assessed property.
- 3. The term of the contractual assessment may not exceed the useful life of the financed PACE improvements. The County uses "useful life" determinations made by the Federal Energy Management Program's Building Life-Cycle Cost Program.
- 4. The County will only finance PACE improvements that are expected to generate savings over their useful life. "Savings" are generated when the expected monetary benefits of installing the PACE improvements over their useful life exceed the contractual assessment installments. Savings are calculated using the Building Energy Software Tools Directory provided by the U.S. Dept. Of Energy.
- 5. For residential property, either (i) existing private lenders must consent to the proposed contractual assessments or (ii) the property owner must have given written
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notice to the lender, and the lender must not have objected to the proposed financing within a reasonable period of time. For non-residential property (including residential property with five or more units), the lender must consent to the proposed financing.

- 6. Without lender consent, except in limited circumstances, the principal amount of the contractual assessment may not exceed 10% of property value plus the value of the PACE improvements.
- 7. Additionally, the County's PACE program provides notification to lenders within 30 days of a delinquency which limits the accrual of delinquencies and penalties required to avoid foreclosure. All assessment information including delinquency status if any is publicly available.
- 8. The County's PACE program will only provide financing for a limited set of PACE improvements (generally, those improvements that are eligible for rebates from the State of California) and requires them to be installed by a licensed and insured contractor. In general, the County encourages property owners to install energy efficiency improvements before renewable energy improvements.
- 9. The County requires Home Energy Rating System Energy Audits where grant funding is available and encourages residential property owners to complete a water conservation and energy audit or survey.
- 10. All applicants for PACE financing from the County must participate in a training session on energy efficiency and generation. The training program educates the applicants about the County's PACE program, provides information about financing alternatives and selecting a contractor, and emphasizes "loading order" to achieve maximum energy reductions.
- 11. The County offers web-based computer information to applicants to help them determine energy efficiency implementation options and the corresponding expected energy and cost savings that could be associated with each option. It also advises and requires the applicant to utilize all available rebates and incentives.

Third, the installation of PACE improvements is anticipated to reduce property owners' utility costs (offsetting the contractual assessment installments), increases their property's value, and allows them to hedge themselves against rising fuel prices.

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#### **Question 3:**

How does the lien-priming feature of first-lien PACE obligations affect any financial risk that is borne by holders of mortgages affected by PACE obligations or investors in mortgage-backed securities based on such mortgages and that relates to any of the following:

**Answer:** Over the past 100 years that assessment financing has been in existence, assessments have not previously been recognized as a risk to holders of mortgages and MBS investors. The non-acceleration of assessment principal balance is a factor in the inconsequential level of risk to mortgage holders and MBS investors.

According to a report by the Institute for Market Transformation *Removing Impediments* to Energy Efficiency from Mortgage Underwriting and Appraisal Policy, "Mortgages on energy Star homes have an 11% lower default and delinquency rate than do comparable mortgages on other homes." (Attached as a part of Exhibit 1)

• The total amount of debt secured by the subject property relative to the value of the subject property (i.e., Combined Loan to Value Ratio for the property or other measures of leverage);

#### Answer: See Question 2 above.

 The amount of funds available to pay for energy-related home-improvement projects after the subtraction of administrative fees or any other program expenses charged or deducted before funds become available to pay for an actual PACE-funded project (FHFA understands such fees and expenses can consume up to 10% or more of the funds a borrower could be obligated to repay under some PACE programs);

**Answer:** The County's does not charge an application fee or other program costs which are deducted prior to distribution of project funds. The only upfront costs to applicants are expenses related to charges such as document preparation and recording fees. These fees run approximately \$329 and average about ½ of 1 percent of the project assessment.

Also see Question 2 above.

The timing and nature of advancements in energy-efficiency technology;

**Answer:** The program requires savings, future advancements do not make the current technology obsolete or less efficient than it is. PACE assessments do not prevent the homeowner from making other or additional efficiency improvements. Efficiency and comfort generated from PACE improvements increase property value.

#### **Question 3: - Continued**

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#### **Question 3: - Continued**

A study by Earth Advantage Institute concluded that new homes certified for energy efficiency sold for 8% more than non-certified new homes, and existing homes with energy certification sold for 30% more during the period May 2010 – April 2011. (See Exhibit 1, *Banks may overlook value of energy efficiency, Harney, August 26, 2011, Tampa Bay Times.* 

 The timing and nature of changes in potential homebuyers' preferences regarding particular kinds of energy-efficiency projects;

**Answer:** Homebuyer preferences will continue to change as they always have for amenities as well as the structure of the home itself. This is no different than the current relationship of housing stock of all ages, sizes and amenities to the current homebuyer. PACE assessments do not prevent the homeowner from making other or additional efficiency improvements.

• The timing, direction, and magnitude of changes in energy prices; and,

**Answer:** Electric rates have risen more than 53% since 1999 and are projected to increase a least an additional 68% over the next 20 years according to the US Energy Information Administration. Any improvement in efficiency benefits the homeowner, the future homeowner, the policy concerns of the County and the state, and creates value in the property.

 The timing, direction, and magnitude of changes of property values, including the possibility of downward adjustments in value?

**Answer**: See Question 2 above. The County would be interested in any data and discussion that FHFA may have regarding the 105% of value financing provided in HARP and where FNMA and FHLMC provide guarantees or are purchasers. This information would be helpful in the County's continuing evaluation of value to lien relationships.

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#### **Question 4:**

To the extent that the lien-priming feature of first-lien PACE obligations increases any financial risk that is borne by holders of mortgages affected by PACE obligations or investors in mortgage-backed securities based on such mortgages and that relates to any of the following, how and at what cost could such parties insulate themselves from that increase in risk:

**Answer:** Over the past 100 years that assessment financing has been in existence, assessments have not previously been recognized as a risk to holders of mortgages and MBS investors. The non-acceleration of assessment principal balance is a factor in the inconsequential level of risk to mortgage holders and MBS investors.

According to a report by the Institute for Market Transformation *Removing Impediments* to Energy Efficiency from Mortgage Underwriting and Appraisal Policy, "Mortgages on energy Star homes have an 11% lower default and delinquency rate than do comparable mortgages on other homes." (Attached as a part of Exhibit 1)

 The total amount of debt secured by the subject property relative to the value of the subject property (i.e., Combined Loan to Value Ratio for the property or other measures of leverage);

**Answer:** The program requires savings, future advancements do not make the current technology obsolete or less efficient than when installed. PACE assessments do not prevent the homeowner from making other or additional efficiency improvements. Efficiency and comfort generated from PACE improvements increase property value.

A study by Earth Advantage Institute concluded that new homes certified for energy efficiency sold for 8% more than non-certified new homes, and existing homes with energy certification sold for 30% more during the period May 2010 – April 2011. (See Exhibit 1, *Banks may overlook value of energy efficiency, Harney, August 26, 2011, Tampa Bay Times.* 

Also see Question 2 above.

 The amount of funds available to pay for energy-related home-improvement projects after the subtraction of administrative fees or any other programs expenses charged deducted before funds become available to pay for an actual PACE funded project (FHFA understands such fees and expenses can consume up to 10% or more of the funds a borrower could be obligated to repay under some PACE programs);

**Answer:** The County's does not charge an application fee or other program costs which are deducted prior to distribution of project funds. The only upfront costs to applicants are expenses related to charges such as document preparation and recording fees. These fees run approximately \$329 and average about ½ of 1 percent of the project assessment.

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#### **Question 4: - Continued**

The timing and nature of advancements in energy-efficiency technology;

Answer: The program requires savings, future advancements do not make the current technology obsolete or less efficient than it is. PACE assessments do not prevent the homeowner from making other or additional efficiency improvements. Efficiency and comfort generated from PACE improvements increase property value.

 The timing and nature of changes in potential homebuyer preferences regarding particular kinds of energy-efficiency projects;

**Answer:** Homebuyer preferences will continue to change as they always have for amenities as well as the structure of the home itself. This is no different than the current relationship of housing stock of all ages, sizes and amenities to the current homebuyer. PACE assessments do not prevent the homeowner from making other or additional efficiency improvements.

The timing, direction, and magnitude of changes in energy prices; and,

**Answer:** Electric rates have risen more than 53% since 1999 and are projected to increase a least an additional 68% over the next 20 years according to the US Energy Information Administration. Any improvement in efficiency benefits the homeowner, the future homeowner, the policy concerns of the County and the state, and creates value in the property.

 The timing, direction, and magnitude of changes of property values, including the possibility of downward adjustments in value?

**Answer**: See Question 2 above. The County would be interested in any data and discussion that FHFA may have regarding the 105% of value financing provided in HARP and where FNMA and FHLMC provide guarantees or are purchasers. This information would be helpful in the County's continuing evaluation of value to lien relationships.

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#### Question 5:

What alternatives to first-lien PACE loans (e.g., self-financing, bank financing, leasing, contractor financing, utility company "on-bill" financing, grants, and other government benefits) are available for financing home-improvement projects relating to energy efficiency? On what terms? Which do and which do not share the lien-priming feature of first-lien PACE obligations? What are the relative advantages and disadvantages of each, from the perspective of (i) The current and any future homeowner-borrower, (ii) the holder of an interest in any mortgage on the subject property, and (iii) the environment?

#### Answer:

As described above, the County helps educate applicants to the County's PACE program about alternative financing tools. However, the County implemented its PACE program in response to widespread interest in PACE from its constituents, including property owners and contractors that install PACE improvements. These constituents believe that PACE is necessary to accelerate the adoption of PACE improvements. The California Legislature made a similar finding when it amended the 1911 Act to provide financing for PACE improvements.

In California, the advantages of PACE financing over other conventional forms of financing include the following: (i) it provides homeowners 100% financing of a PACE improvement over its useful life; (ii) the security features embedded in Chapter 29 attract affordable market rate financing; and (iii) the full amount of the contractual assessment is not due on sale because it is an obligation of the property, rather than the property owner.

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#### Question 6:

How does the effect on the value of the underlying property of an energy-related home improvement project financed through a first-lien PACE program compare to the effect on the value of the underlying property that would flow from the same project if financed in any other manner?

#### Answer:

Most financing programs simply do not require improvement performance measures, or verification and oversight of improvement installation which can impact value. PACE programs which are sponsored by local governments add measures of quality assurance and oversight that other financing programs do not provide. These measures include, but are not limited to program funding being provided contingent upon:

- Proof of proper contractor's licensing required for the type of improvement being installed,
- Proof of proper building permits,
- Adherence to state Title 24 (California Code of Regulations) building requirements and additional proscriptive measures of building performance required by the program which are over and above Title 24 requirements,
- Funding provided after inspection of installed improvements by local building officials.

All of these measure help to ensure that property improvements provide additional comfort and economy of the residential unit which in turn adds value. Appendix A Federal Housing Finance Agency Attention: Comments/RIN 2590-AA53 March 26, 2012 Page 12 of 21

#### **Question 7:**

How does the effect on the environment of an energy-related home-improvement project financed through a first-lien PACE program compare to the effect on the environment that would flow from the same project if financed in any other manner?

#### Answer:

Many of our constituents, including contractors who install PACE improvements and have been frustrated by the absence of affordable financing for PACE improvements, concur with the information provided in response to this question.

The County's residential PACE program became operational on March 22, 2010 and voluntarily suspended its residential PACE program in May 2010 following the May 5, 2010 FNMA and FHLMC Lender Letters. Following are a number of impact statistics regarding the County's PACE program and the local environmental impact as well as the related economic impact to the local community:

- Over approximately 10 weeks, the County's PACE program accepted 134 applications at an estimated project value of \$5.27 million.
- Only ten of these applications resulted in projects that were completed and funded through the County's PACE program before the program was suspended.
- A survey of the remaining 124 applications was conducted in March of 2012. The survey revealed that 66% of the 124 projects for which PACE financing was requested were not completed due to FHFA intervention. The estimated cost of these 124 improvement projects is over \$3,577.
- According to the Council of Economic Advisors' Estimates of Job Creation formula, the loss of these projects resulted in approximately 39 jobs not being created just based on the applications accepted, but suspended.

For reference the County's population is 348,000 and the County's PACE program made over \$30 million initially available for PACE assessments. Therefore the initial economic impact of the County's PACE program is the potential creation of over 326 jobs in the program's first phase using the Council of Economic Advisors' job creation formula.

Additionally, several local job training programs that were oriented to PACE improvements have suffered significant losses in their training programs that would otherwise leverage local, state and federal resources for job training opportunities. These programs include training provided by the local community college.

Environmental impacts include the loss of approximately 36,291,018,563 BTU savings per program year resulting in loss of environmental air quality and reduction of green house gas emissions as well as economic value to residential property owners.

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#### **Question 8:**

Do first-lien PACE programs cause the completion of energy-related home improvement projects that would not otherwise have been completed, as opposed to changing the method of financing for projects that would have been completed anyway? What, if any, objective evidence exists on this point?

#### Answer:

The California Legislature and the County believe that PACE will accelerate the installation of PACE improvements and, as a result, accelerate the environmental benefits achieved by PACE improvements. Many of our constituents, including contractors who install PACE improvements and have been frustrated by the absence of affordable financing for PACE improvements, share this expectation.

See the answer to Question #7, above for related empirical data.

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#### **Question 9:**

What consumer protections and disclosures do first-lien PACE programs mandate for participating homeowners? When and how were those protections put into place? How, if at all, do the consumer protections and disclosures that local first-lien PACE programs provide to participating homeowners differ from the consumer protections and disclosures that non-PACE providers of home-improvement financing provide to borrowers? What consumer protection enforcement mechanisms do first-lien PACE programs have?

#### Answer:

From the onset of the County's PACE program it has complied with all applicable consumer protection laws, which, in the residential context, is expected to result in disclosure and protections (including the three-day rescission right) on par with those required to be provided by lending institutions that finance home improvements.

PACE programs differ from non-PACE programs in that they are sponsored by local governments whose elected officials are directly accountable to program participants. Unlike other financing programs local officials are also accountable to their broader constituencies which demand that programs be accountable for efficiency, cost effectiveness and outcomes.

See also the answers to Questions 2 and 6 above.

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#### Question 10:

What, if any, protections or disclosures do first-lien PACE programs provide to homeownerborrowers concerning the possibility that a PACE-financed project will cause the value of their home, net of the PACE obligation, to decline? What is the effect on the financial risk borne by the holder of any mortgage interest in a subject property if PACE programs do not provide any such protections or disclosures?

#### Answer:

There is wide recognition that the cost savings and comfort from PACE-type improvements adds value to property. A recent survey (See Exhibit 1) of reliable sources identifies increased value related to PACE-type improvements. This survey did not find any instance of decreased value caused by PACE-type improvements.

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#### Question 11:

What, if any, protections or disclosures do first-lien PACE programs provide to homeownerborrowers concerning the possibility that the utility-cost savings resulting from a PACE-financed project will be less than the cost of servicing the PACE obligation? What is the effect on the financial risk borne by the holder of any mortgage interest in a subject property if first-lien PACE programs do not provide any such protections or disclosures?

#### Answer:

Property owners decide whether to install PACE improvements, and the County makes it clear in its program materials that property owners are responsible for installation, operation and maintenance of the PACE improvements they decide to install. However, as described above, the County (i) provides financing for only a limited set of PACE improvements (generally, those improvements that are eligible for rebates from the State of California), (ii) requires the improvements to be installed by a licensed contractor, and (iii) requires all applicants to participate in County training sessions about energy efficiency and generation. The training program educates the applicants about the County's PACE program, provides information about financing alternatives and selecting a contractor, and emphasizes "loading order" to achieve maximum energy reductions. The training program also advises applicants about the affect of behavior and the importance of conservation related to energy efficiency. In addition, as explained above, the County will only finance PACE improvements when the expected monetary benefits of installing the PACE improvements over their useful life exceed the contractual assessment installments.

Manufacturer warranties are provided on improvements that include mechanical or electronic components. Contractors' warranties are provided for installation. Many of the contractors' warranties are required and enforced by state agencies with oversight for energy efficiency improvement installations.

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#### **Question 12:**

What, if any, protections or disclosures do first-lien PACE programs provide to homeownerborrowers concerning the possibility that over the service life of a PACE-financed project, the homeowner-borrower may face additional costs (such as costs of insuring, maintaining, and repairing equipment) beyond the direct cost of the PACE obligation? What is the effect on the financial risk borne by the holder of any mortgage interest in a subject property if first-lien PACE programs do not provide any such protections or disclosures?

Answer: See the answer to Question 11.

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#### Question 13:

What, if any, protections or disclosures do first-lien PACE programs provide to homeownerborrowers concerning the possibility that subsequent purchasers of the subject property will reduce the amount they would pay to purchase the property by some or all of the amount of any outstanding PACE obligation? What is the effect on the financial risk borne by the holder of any mortgage interest in a subject property if first-lien PACE programs do not provide any such protections or disclosures?

#### **Answer:**

Property owners receive information in the applicant training which indicates that the remaining PACE obligation at time of sale stays with the property and that the assessment is listed on the public record which is a subject of a title report. The program requirement that the assessment does not exceed the useful life of the property ensures that subsequent property owners are receiving the benefit of the improvements as it relates to the outstanding balance on the assessment which has a maturity less than or equal to the useful life of the improvement.

A significant impact to property values in jurisdictions with PACE programs is imposed by the current FHFA guidance which requires that lenders "include the maximum PACE lien and debt to equity ratio" for all properties in a jurisdiction where a PACE program is in effect. This requirement creates the circumstance that properties without PACE improvements are devalued by phantom debt related to the FHFA. Appendix A Federal Housing Finance Agency Attention: Comments/RIN 2590-AA53 March 26, 2012 Page 19 of 21

#### Question 14:

How do the credit underwriting standards and processes of PACE programs compare to that of other providers of Home-improvement financing, such as banks? Do they consider, for example: (i) Borrower creditworthiness, including an assessment of total indebtedness in relation to borrower income, consistent with national standards; (ii) total loan-to-value ratio of all secured loans on the property combined, consistent with national standards; and (iii) appraisals of property value, consistent with national standards?

**Answer:** Please see the answer to Question 2 for a summary of the County's underwriting standards, including standards related to creditworthiness of property owners and loan-to-value ratios, and other features of the County's PACE program. Please also see the answer to Question 9.

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#### Question 15:

What factors do first-lien PACE programs consider in determining whether to provide PACE financing to a particular homeowner-borrower seeking funding for a particular project eligible for PACE financing? What analytic tools presently exist to make that determination? How, if at all, have the methodologies, metrics, and assumptions incorporated into such tools been tested and validated?

**Answer:** Please see the answer to Question 2 for a summary of the County's underwriting standards and other program features that impact whether a property will qualify for PACE financing from the County and Question 9. The analytic tools include the use of verifiable information and metrics, formulas and assumptions established by a variety of state and federal agencies in addition to established practices for assessment administration that have been utilized and proven for over 100 years. Additionally, the implementation and administration of assessments is subject to government audit.

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#### **Question 16:**

What factors and information do first-lien PACE programs gather and consider in determining whether a homeowner-borrower will have sufficient income or cash flow to service the PACE obligation in addition to the homeowner-borrower's pre-existing financial obligation? What analytic tools presently exist to make that determination? How, if at all, have the methodologies, metrics, and assumptions incorporated into such tools been tested and validated?

Answer: Please see the answer to Question 2, 9 and 15 above.

# Exhibit 1

**Partial Listing of Selected Articles and Reports** 

Federal Housing Finance Agency Attention: Comments/RIN 2590-AA53 March 26, 2012



National Association of Home Builders

May 16, 2011

# **Nation's Building News**

The Official Online Newspaper of NAHB

## **Front Page**

Appraisers Making Headway in Recognizing Value of Green Home Features

The continuing effort to provide recognition for the added value of energysaving and other green features in homes will take another step forward around mid-summer when the Appraisal Institute is expected to add a green and energy addendum to its appraisal report form.



Green builders have been waging an uphill battle in recent years to convince

the lending community to recognize the difference between homes that are just built to code and those that incorporate techniques, systems and products that can dramatically reduce monthly utility costs, which represent a significant expense for home owners.

Sandra Adomatis, whose firm, Adomatis Appraisal Service, is located in Punta Gorda, Fla., announced the new Appraisal Institute addendum on May 3 during NAHB's National Green Building Conference & Expo in Salt Lake City.

Adomatis said she hopes the addendum will be adopted by the Federal Housing Administration, Fannie Mae and Freddie Mac.

"Builders can fill it out ahead of time and give it to the appraiser," she said, who "can't always see what's behind your walls."

Adomatis confessed that she herself knew little about the attributes of green homes until she ran into a green builder whose home she was appraising who was kind enough to point out that she didn't know what she was doing.

She told him it was the first green home she had ever worked on, and that prompted the builder to provide a crash course in green housing, the start of her education on an increasingly important segment of the housing industry about which most appraisers still know next to nothing.

"Ask 10 appraisers and only one has ever seen a HERS report," she said, referring to the evaluation that a trained energy rater provides on the overall energy efficiency of an individual home.

The Appraisal Institute, she said, has been stepping up efforts to make its members more knowledgeable through its Valuation of Sustainable Buildings Professional Development Program, which is conducted in the classroom and online and whose curriculum includes an introductory course and a course presenting case studies on residential green buildings, with a similar course on commercial buildings coming on line soon.

About 70, or 11%, were in the process of implementing these fields, and about 80, or 13%, said they were in the planning stages.

That leaves several hundred MSLs that have yet to take steps to incorporate green into their listings, but Medina pointed out that there were fewer than 20 of the services that acknowledged green in their listings before the NAR launched its Green MLS Tool Kit in April of 2010.

Designed to support the flow of green home information in the marketplace and provide a step-by-step process that MLSs can follow to include green in their listings, this educational resource is already receiving a makeover.

The Tool Kit 2.0 will be more concise and better organized, and it will provide the opportunity to make "another marketing and communications push to MLS owners and operators," Medina said.

#### A Need for Documentation

The Realtors®' Green Resource Council is also working to address some of the significant shortcomings that have been found in the early adapters of adding green to their listing fields.

"The problem is, agents aren't using the fields or are putting in wrong information," Medina said. "The MLS has to have a way of preventing erroneous entries, and some only have one serviceable field."

With a focus on comps and appraisers, efforts are now underway to ensure that the MLS green fields include documentation, with possible certifications including the National Green Building Standard, a RESNET- or Department of Energy-approved HERS rating and Energy Star Qualified New Homes.

"Appraisers need validated comparables," he said. "Documentation is critical."

Efforts are also underway to link green programs to MLSs, he said, starting with builders, architects and contractors. Evolving retrofit programs include the Better Buildings Initiative in 35 communities, Home Performance With Energy Star and DOE's Home Energy Score.

Medina also reminded builders that NAR Green Designees are available to lend their expertise.

#### Keeping Up the Pressure

Leading efforts for years to make green mortgages a mainstay of the financing options available to home buyers, David Porter, of Porterworks in Stanwood, Wash., indicated that now is hardly the time to ease up on exerting pressure on the lending, appraisal and sales community.

While there are many lending products available that recognize the value of green homes, both for new housing and renovations, none is being consistently offered by lenders, he said.

"Force lenders to learn these programs," Porter said. "Require lenders to get trained and offer programs to borrowers at the time of loan application."

Builders should also be pushing for the inclusion of green in consumer search sites.

And "when you build green, have the certification recorded with the title so that it will travel with the property," Porter said.

"Communicate to the buyer what the power of green is," he said. "Go through the list of green features and turn them into benefits, such as a higher R value equals lower utility costs."

And builders need to ensure that the appraiser evaluating the home is competent, with the experience and education needed to do the job competently.

Porter also gave a plug for the Database of State Incentives for Renewables and Efficiency (DSIRE), which he called a "great resource."



# Mortgages and the Energy Factor

October 31, 2010 | Shannon Gombos |



© Getty Images

A bill introduced by Senator Michael Bennet (D-CO) would factor energy efficiency into the equation for mortgage applicants. The Sensible Accounting to Value Energy Act (SAVE Act) would mandate federal loan agencies to account for expected energy costs when assessing mortgage applicants.

After the collapse of the housing market, interest groups and individuals started demanding a better way to assess a homeowner's living costs. Under the current mortgage-lending process, these costs are essentially ignored. In 2007-2008, the average homeowner spent \$822 on homeowner's insurance and \$1,897 on property tax, both important variables in determining mortgage lending. But in the same year, the average homeowner spent \$2,340 on energy costs, which Bennet and others argue represents a major factor in his or her ability to afford a home.

According to the Environmental and Energy Study Institute, "Utility bills are the second-highest cost for home ownership, after the mortgage, and have a huge impact on the ability of families to afford their homes after purchase, but they are not considered in the mortgage underwriting."

The SAVE Act, if passed, would require greater accountability in relation to expected home energy use and encourage contractors and builders to include greater energy-efficiency measures in new homes.



Removing Impediments to Energy Efficiency from Mortgage Underwriting and Appraisal Policy Cliff Majersik, Institute for Market Transformation (IMT)

# Goal: Enable the market to internalize the financial impacts of energy efficiency by reforming standard residential underwriting and appraisal practices

#### Addressing the Appraisal Problem

Property appraisal is an essential part of the mortgage underwriting process for residential buildings. Conducted by a licensed professional, an appraisal yields an estimate of market value, which the automatic underwriting system (AUS) then uses to help determine how much to lend. Appraisals using standard forms are required by the major purchasers and guarantors of mortgages in the United States, including Fannie Mae and Freddie Mac. These institutions set the rules and create and maintain the forms and AUSs.

In determining value, residential appraisers rely almost exclusively on comparisons with similar properties recently sold in the area. Value can also be determined by considering cash flows associated with owning and occupying the building, including operating costs. Under this method, energy efficiency should in theory be recognized as a factor enhancing value. In reality, however, residential appraisers rarely take account of reduced energy costs, for lack of time, tools, resources, expertise and incentive. The appraisers' clients, including residential lenders, are also largely indifferent and uninformed about energy efficiency.

The residential mortgage market has been beset by rampant defaults in recent years, leaving our entire economy in crisis, with taxpayers on the hook for most failed mortgage loans. It has become clear that to protect taxpayers' interests, the federal government must fix underwriting and appraisal policies to take more accurate account of property values and borrowers' capacity to service debt. Energy efficiency is an important part of this picture of sound lending. (Mortgages on ENERGY STAR homes have an 11% lower default and delinquency rate than do comparable mortgages on other homes.<sup>1</sup>)

Fannie Mae's current Energy Efficient Mortgage (EEM) theoretically addresses the appraisal problem by adding the net present value (NPV) of energy savings to the appraised value of the home. Unfortunately, **throughout the many years since EEMs' introduction, an insignificant number of EEMs have ever been written.** Until 2007, EEMs provided little actual value because appraisers almost always "hit the number" and most people could qualify for more mortgage than they could afford. It wasn't worth lenders trouble to apply for EEMs. The market has now concluded that EEMs are irrelevant and many will be inclined to ignore any incremental changes to EEMs. One solution is to fix standard appraisal and underwriting practices to properly consider energy efficiency and then eliminate "EEMs" entirely.

Some outwardly modest but fundamental changes to the standard process of appraisal would start with energyrelated additions to the Uniform Residential Appraisal Report (URAR), the standard Fannie Mae form used for residential appraisal. (Other agencies also stipulate the use of this form, or similar ones.) The URAR and similar forms should be expanded to include a box noting whether the appraised value has been adjusted to account for energy efficiency. Appraisers who check the box would then also append a HERS report, similar documentation or explanation, as appropriate.

<sup>&</sup>lt;sup>1</sup> A statistically significant correlation with a 99% confidence interval (2009 analysis).



Initially, many appraisers will not learn about HERS reports or take the time to check the box and append a HERS report. In these cases, the mortgage originator would be empowered to enter into the AUS the NPV of projected energy savings from a HERS report, which would be included in the case binder for the mortgage.<sup>2</sup> The AUS would add the NPV to the appraised value of the home for the purpose of evaluating the mortgage and down payment. (NPV of projected energy savings would appear prominently on the front page of HERS reports.)

This proposal recognizes the reality and enormous inertia of the appraisal industry without undermining the appraiser. It would dispel any fears that efficiency would be double counted. This relatively simple advance would enhance the asset-value incentive for owners/sellers to implement and document energy efficiency in homes, without creating major changes in appraisal practice.

#### Fixing Underwriting for All Mortgages

Mortgage underwriting generally considers three major areas in determining whether a loan will be issued, and at what size – the value of the collateral, the borrower's cash flow, and the borrower's credit history. Appraisal deals with the first area, with energy playing an important role as discussed above. Energy efficiency also directly affects the second area, the borrower's cash flow, by reducing operating costs. Documentation of reduced energy costs via energy efficiency can and should be taken into account by lenders as they assess the borrower's cash flow and ability to service debt. Lenders already routinely do this deeper underwriting during the loan modification process, but despite the foreclosure crisis lenders till fail to do so at mortgage origination. By contrast, household costs smaller than energy costs (like insurance) are fully considered in mortgage origination.

The solution is to fully factor energy costs into underwriting for <u>all</u> mortgages. This solution would not require an energy rating for every mortgage. Instead a default per-square-foot energy cost would be assumed for all homes that do not have energy ratings. The default energy cost could be based on the Residential Energy Consumption Survey (RECS) or analogous local sources where available.

The above underwriting changes would require adjustments to standard underwriting ratios, automated underwriting systems<sup>3</sup> and energy rating software as well as limited training for energy raters. The energy raters would in turn walk lenders through the learning curve of attaching HERS reports to mortgage applications. Other EEM paperwork and administrative hurdles would be eliminated. Earned media through *Recovery Through Retrofit* could tap into significant latent consumer interest.

#### The Bottom Line

These proposals would save energy and create jobs by removing finance impediments and increasing demand for energy efficient retrofits, energy-efficient new construction and energy ratings. They are fully compatible with PACE financing, credit enhancements and other efficiency initiatives. These proposals appeal to many important stakeholders, including construction workers, job seekers, home buyers, retrofit providers, manufacturers of efficient products and home builders (whose bottom lines are now being hurt by appraisal problems).

<sup>&</sup>lt;sup>2</sup> During the first year, a small extra payment to the mortgage originator for taking the extra minute to append a HERS report would be extremely cost-effective in hastening uptake.

<sup>&</sup>lt;sup>3</sup> These adjustments could be calibrated to insure that the primary impact is to make it easier to qualify mortgages on efficient homes. The result would be elegant, self-consistent and based on data and sound economic/credit policy.

## Improve the Accuracy of Mortgage Underwriting by Accounting for Expected Energy Operating Costs



#### **Summary of Proposal**

We propose to provide federal mortgage agencies (primarily FHA, Fannie Mae and Freddie Mac) with the tools and direction necessary to improve the accuracy of mortgage underwriting by accounting for the energy costs associated with the house when originating a mortgage loan.

With a better, more granular assessment of whether a homeowner can manage the costs of homeownership, federal mortgage programs will produce better loans, and borrowers will be better informed about the expected energy costs of a given house before making a purchase. This will lead to more efficient homes being built; to better borrowers, as they will be more informed of expected energy costs associated with home ownership; and to reduced risk of mortgage default, as underwriting will more accurately account for whether the borrower can afford the cost of home ownership.

This policy can be implemented in a manner that will not reduce the availability of credit or increase the cost of credit.

Over time, this policy should make energy efficient homes more affordable which will result in increased consumer demand. In turn, investment in home efficiency will increase resulting in the growth of "green jobs" in the residential construction and remodeling sector.

Concurrent with the changes in mortgage underwriting procedures, the appraisal process will also need to be changed to recognize the increased value of energy efficient homes in a consistent and transparent way.

#### **Specific Proposal**

Provide support and direction to federal loan agencies to account for the expected energy costs for the house in underwriting a mortgage loan, as follows:

- I. For purposes of the debt to income (DTI) requirement, which tests a borrower's ability to pay the regular monthly payments, include in the back-end DTI a factor for the expected cost of energy.
- II. For purposes of property valuation, ensure that whole-house efficiency will produce regular monthly savings by lowering energy costs that are appropriately valued. Facilitate use of thirdparty certification of home efficiency by approved energy raters. Provide guidance for valuing energy savings just as an appraiser can include the value of a rental unit or a separate garage.

#### Background

Loan "underwriting" is shorthand for the process of determining whether a prospective borrower is eligible for a loan associated with a particular house. It has become clear that mortgage lenders and investors, over the past 10 years or so, strayed significantly from sound underwriting principles. The negative effects of this were compounded by the fact that "traditional" underwriting includes blind spots and gaps. A key blind spot, which should be corrected, is the failure to properly account for energy costs of a house – an unavoidable cost of homeownership.

The federal government participates in the U.S. mortgage market primarily through three entities – Fannie Mae, Freddie Mac, and FHA (known as "loan agencies"), but also includes programs at VA, USDA, and others. Fannie Mae and Freddie Mac each buy loans originated by lenders, and FHA may issue a loan guarantee for eligible loans. While each agency has loan programs and origination processes that are somewhat unique, all follow a very similar approach to determining whether a borrower is eligible for a loan program. Each agency publishes to the market its guidelines for originating loans that will be eligible for purchase or guarantee, and each provides systems accessible at the point of sale to facilitate the eligibility decision.

In the mortgage context, underwriting usually involves an assessment of many factors according to rules established by lenders or investors to undertake the risk associated with the loan. Because the federal loan agencies have dominated the mortgage market for many years, the underwriting approach of Fannie Mae and Freddie Mac has become known as the "traditional" approach.

Traditional underwriting is commonly summarized as an assessment of three factors: the prospective borrower's creditworthiness (usually represented by his or her history of paying other accounts on time); an assessment of property value to confirm value in the event of default; and, perhaps most important, an assessment of the borrower's ability to repay – net income and assets that can be called upon to make the monthly payment.

that have increased in recent years and homeowner investments in energy efficiency, some homes are much more efficient than others.

A third faulty assumption in the traditional approach is that energy costs of a house are not significant to the borrower's monthly budget. This assumption is a relic of a different era. Energy costs have risen in real terms over the last 40 years and are expected to continue to rise in real terms.<sup>2</sup> The combined annual energy costs for the average American homeowner in 2005 were \$1994.<sup>3</sup> That is about 14% of the annual P&I payments on a \$200,000 loan.<sup>4</sup>

As shown above, the fact that mortgage underwriting today does not account for the energy costs of homeownership is based upon assumptions that no longer hold. As a result of this flawed approach, federal mortgage programs reject the borrower whose DTI is slightly too high for approval, even if he or she is buying a home that will have unusually low energy costs. And, the approach approves the borrower whose DTI is just on the margin, but due to an inefficient house, will have energy bills much higher than usual for the area.

There is an ideological argument that borrowers should be responsible enough to fully account for energy costs when budgeting for homeownership. However, the very purpose of underwriting is to identify factors that could result in a default and ensure that those risks are factored into the underwriting decision. Energy operating costs are a significant cost of homeownership. Fortunately, this cost can be accurately accounted for in the underwriting process with a relatively simple change to underwriting standards.

#### **Correcting the Problem**

We propose that the assessment of the borrower's ability to re-pay the loan include an assessment of the expected energy costs associated with the home. This would be accomplished by including in the back-end DTI a factor for energy costs based on averages for the state (described in greater detail below) or on a rigorous third-party rating of the house itself.

#### Implementation

- 1. Include in the back-end DTI a new Energy Factor, which will be an estimate of expected energy costs of living in the house. It would be determined as follows:
  - a. The US Department of Energy currently tracks the average energy cost for homes in each region. This data is currently maintained by DOE's Energy Information Administration. This proposal includes funding and direction to DOE to maintain this data in a form that may be integrated with and accessed by lender systems (comparable to flood insurance data, property tax data, etc.), or may be obtained

<sup>&</sup>lt;sup>2</sup> US Energy Information Administration 2010 Annual Energy Outlook

<sup>&</sup>lt;sup>3</sup> US Energy Information Administration 2005 Residential Energy Consumption Survey: Energy Consumption and Expenditures Table US10. Average Expenditures by Fuels Used, 2005, Dollars per Household

<sup>&</sup>lt;sup>4</sup> Assumes a 6% interest rate.

in printed form. DOE's data should include energy costs per square foot for homes in each state.

- For homes for which a rating using a DOE-approved method is submitted, the persquare-foot cost derived from the rating will be used instead. Pending action by DOE, the per-square-foot cost may be derived from a HERS rating.
- c. Multiply the per square foot rating (either a or b above) by the square footage of the house according to the appraisal. This number is included in the DTI as the Energy Factor.
- Adjust the DTI thresholds for each loan program to include the Energy Factor for the expected energy costs (e.g., a loan program that currently has a 35% eligibility limit will be adjusted to 35% plus x%). The x% would be determined as follows:
  - a. The amount of the adjustment shall be determined by each federal loan agency in consultation with its own credit policy team and the US Department of Energy.
  - b. This proposal directs the agencies to adjust the DTI thresholds to reflect average energy costs so that, at the time of implementation, there will be no net impact on eligibility of the average American home buyer purchasing the average American home.
- 3. In consultation with DOE, EPA and federal mortgage agencies, the Department of Housing and Urban Development (HUD) shall study the feasibility of adding water costs and location-based transportation costs to mortgage underwriting calculations. HUD shall report back to Congress within 18 months of enactment. Federal mortgage agencies shall fully cooperate in this analysis.

#### II. Appraisal Standards. Accounting for lower operational costs in valuation of home.

#### Background

It is a well-established and widely-used concept that operational costs are relevant to the value of an asset such as a house. In fact, for commercial properties, adjustments to asset value typically directly result from changes to expected future operating costs. For many of the same reasons described above in connection with mortgage underwriting, the mortgage industry traditionally has not examined the energy costs of a house in connection with determining the value of the house. This should be corrected to improve the reliability and integrity of both underwriting and valuation.

#### **Current Approach**

Appraisers generally rely on the sales comparison approach to value a house. They first look to comparable homes ("comps") to obtain a market price, looking for houses of similar size and location,

and then make adjustments according to differences that are noted in the available records or that are apparent from a visual exterior inspection of the comps. As part of this process, appraisers typically derive per-square-foot values for the subject property and comps.

Appraisers typically do not attempt to account for energy costs now in the valuation of the home, thereby treating equally two otherwise identical houses even if one has improvements that result in \$100 energy savings per month. Including the (discounted) value of the \$100 monthly savings in the value of the second house would improve valuation.

#### **Correcting the Problem**

Direct the federal programs to implement appraisal guidelines for all federal mortgage programs that account for whole-house energy efficiency. Appraisers and underwriters would be empowered to add the net present value of projected energy savings (NPV) to the appraised value of the home for purpose of underwriting a mortgage.

Rather than expect to re-train appraisers to estimate the energy savings associated with any improvements, we propose to simply empower the appraiser to include or attach the report of a certified energy rater.

#### Implementation

- Most existing houses at the time of implementation will not have any energy efficiency ratings. For these houses, this proposal would not affect home valuation.
- 2. For houses with an energy efficiency report that was prepared by a qualified third-party as determined by DOE (or with HERS reports prepared by a third-party HERS rater pending a DOE determination), the appraisal would be adjusted as follows:
  - a. The Efficiency rating may be supplied by the buyer or seller. Such a report shall include an estimate of annual energy costs specific to the house being purchased.
  - b. The net present valuation of the projected energy savings shall be added to the appraised value of the home by the appraiser or the mortgage underwriter. The US Treasury Department in consultation with DOE shall determine a formula for the NPV calculation to be used. The discount rate used in the NPV algorithm shall be updated periodically and be based on average mortgage interest rates at the time. For appraisal purposes, the value of energy savings shall be the sum, for the term of the mortgage, of the estimated annual differences between the default estimate<sup>5</sup> of annual energy costs and the estimated annual energy cost as determined by an energy efficiency report
  - c. Enhanced energy efficiency appraisal guidelines shall be available for both new and resale homes and for all housing types that would normally qualify for federal insurance.

<sup>&</sup>lt;sup>5</sup> In the case of a HERS rating, this would be a HERS index score of 100.
- d. The agencies are directed to slightly edit the Uniform Residential Appraisal Report (URAR) and similar forms to add a box noting whether the appraised value has been adjusted to account for whole-house energy efficiency. Appraisers who check the box would then also append a HERS report, similar documentation or explanation, as required by the agencies. If the appraiser does not check the box, then the mortgage originator would be empowered to follow the same guidelines available to appraisers to add to the appraised valuation the net present value of projected energy savings from a HERS report.
- e. For homes that qualify for enhanced energy efficiency appraisal guidelines, a copy of the energy efficiency report shall be included in the appraisal report or case file.

## **Conclusion**

This proposal is about better underwriting – implementing a more granular approach to account for an important cost of homeownership. It will produce better loans immediately. Over time, it will encourage borrowers to better calibrate their home purchase to their budget by looking at expected energy costs. It will also improve the ability of consumers to afford energy efficient homes with lower monthly energy costs. This change will encourage investment in energy efficiency with attendant green job creation and energy independence benefits.



## "With after-tax interest rates between 4% -10% and stable fuel price expectations, home buyers should pay \$10 – \$25 more for every dollar reduction in annual fuel bills resulting from energy efficiency<sup>1</sup>"

If home buyers expect stable fuel prices, and after-tax mortgage interest rates are in the 4-10% range, then the logic is straightforward. Paying \$10 up front to save \$1 on your annual fuel bill is like making an energy efficiency investment having a 10% return. Paying \$25 up front to get the same \$1 in annual savings yields a 4% return. ICF's study confirms that the housing market really does reward those who invest in energy efficiency with a higher price at resale.

The most important conclusion from this research is that homeowners can profit by investing in energy efficiency, even if they don't know how long they will be staying in the home. "If their reduction in monthly fuel bills exceeds the after-tax mortgage interest paid to finance energy efficiency investments, then they will enjoy positive cash flow for as long as they live in their home and can also expect to recover their investment in energy efficiency when they sell their home." These findings are backed up by seven other studies conducted since 1981, all of which found higher home values associated with energy efficiency. The three most recent of these report home value increases of between \$11 and \$21 for every dollar saved through reductions in annual fuel bills.But why do some homeowners still hesitate to increase their insulation levels or replace those old windows? Many are concerned that appraisers won't take their improvements into account and that therefore they won't get credit for these investments. But these studies show that even if an appraiser fails to cite these improvements, home buyers do notice and are willing to pay more.

## What can you do?

Make sure your appraiser and your real estate agent know you made the energy efficiency improvements and let them know about this important research. For more information on the study check out the ICF Consulting <u>press release</u> or visit the <u>Residential Energy Services Network (RESNET)</u> web site.

Estimated Increase in Resale Value for Energy Efficiency Upgrades*			
Recommended Energy Efficiency Upgrade	Annual Savings	Projected Home Value Increase	
Replace old single pane windows with energy efficient double pane windows	\$350	\$7,000	
Replace old central air conditioning unit with new energy efficient system. (hot climates)	\$300	\$6,000	
Replace old furnace with new energy efficient furnace (cold climates)	\$300	\$6,000	
Seal and insulate duct system	\$250	\$5,000	
Install Programmable Thermostat	\$80	\$1,600	
*Savings shown are rough estimates for typical homes built before			

\*Savings shown are rough estimates for typical homes built before 1980. Actual savings will vary depending on climate, current equipment characteristics, fuel prices, and occupant behavior. Projected Home Value Increases are based on the study, "Evidence of Rational Market Valuations for Home Energy Efficiency" by Rick Nevin and Gregory Watson, published in the October, 1998 issue of The Appraisal Journal.



# MERCER

MARSH MERCER KROLL GUY CARPENTER OLIVER WYMAN



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Ceres is a national coalition of investors, environmental groups and other public interest organizations working with companies to address sustainability challenges such as global climate change. Ceres directs the Investor Network on Climate Risk (INCR), a group of more than 80 institutional investors from the US and Europe managing approximately \$8 trillion in assets.

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Investing in energy efficiency has two intertwined virtues that make it particularly attractive in a world with a changing climate and a destabilized economy: It cuts global-warming greenhouse gas emissions and saves money by reducing energy consumption. Given that the built environment accounts for 39 percent of total energy use in the US and 38 percent of total indirect CO2 emissions, real estate investment represents one of the most effective avenues for implementing energy efficiency.<sup>1</sup>

The case for cutting carbon emissions that exacerbate climate change is clear. The Intergovernmental Panel on Climate Change (IPCC) has stated that greenhouse gas emissions due to human activity grew by 70 percent between 1970 and 2004, with carbon dioxide emissions alone increasing on average by 80 percent.<sup>2</sup> As a result, global temperatures are increasing, glaciers and ice caps are melting, sea level is rising, weather systems are producing more frequent and more intense storms, and changing precipitation patterns have resulted in increased drought and flooding.

Scientific opinion currently estimates that emissions must be cut 60 to 90 percent by the year 2050 if we are to mitigate the worst effects of climate change. And a consensus has been reached that increasing energy efficiency is the most cost-effective and low-risk option before us with a potential for achieving about half of the needed reduction goals.<sup>3</sup> According to the latest McKinsey & Company report on energy efficiency, "the U.S. economy has the potential to reduce annual non-transportation energy consumption by roughly 23 percent by 2020, eliminating more than \$1.2 trillion in waste . . . [and] 1.1 gigatons of greenhouse gas emissions annually – the equivalent of taking the entire U.S. fleet of passenger vehicles and light trucks off the roads".<sup>4</sup>

The global trend toward pricing carbon emissions tacks a strong business case onto the equally strong societal case for tackling climate change, inspiring energy efficiency investment by institutional investors and asset managers bound by fiduciary duty to enhance portfolio value. This report outlines the business case that investing in energy efficiency enhances value in real estate portfolios. It takes into consideration the growing demand for more efficient buildings, which studies show command higher sales prices and lease rates, and contribute to higher occupancy rates. It also looks at the risks associated with inaction, such as expected rises in energy costs; existing and soon-to-beenacted legislation at the municipal, state and federal level that demands increased energy efficiency; and the competitive and financial risks of not responding to market demand. At the

# This report outlines the business case that investing in energy efficiency enhances value in real estate portfolios.

most basic level, significant financial gains can be realized through cutting energy use, lowering operating costs and increasing net operating income. As some have put it, if we're not investing in energy efficiency, we're leaving money on the table.

The report concludes that, whether Investors have direct control over the properties in their portfolio or not, taking steps to reduce energy use makes financial sense. The report lays out the steps investors can take to improve energy efficiency, and presents best practices for different types of investments.

As you will read in the examples and case studies included in this report. many institutional investors and asset managers are already taking steps to make their real estate portfolios more energy efficient. But much more needs to be done. Impending legislation at the global and domestic level will dramatically alter business as usual. Investors owning real estate - whether directly or indirectly - must commit to taking action to make their portfolios more efficient. Their actions will reduce risk, boost portfolio value and provide the absolutely necessary first step in reducing the threats of global climate change.

Mindy S. Lubber President, Ceres Director, Investor Network on Climate Risk

<sup>&</sup>lt;sup>1</sup> "Buildings Energy Data Book," Energy Efficiency and Renewable Energy. March 2009. U.S. Department of Energy, available at http://buildingsdatabook.eren.doe.gov/.

<sup>&</sup>lt;sup>2</sup> Pachauri, R.K. and Reisinger, A.. ed. *Climate Change 2007: Synthesis Report.* N.p.: Intergovernmental Panel on Climate Change, 2007.

<sup>&</sup>lt;sup>3</sup> Enkvist, Per-Anders, Naucler, Tomas and Rosander, Jerker, "A Cost Curve for Greenhouse Gas Emissions," McKinsey Quarterly, 2007 Number 1.

<sup>&</sup>lt;sup>4</sup> Granade, Hannah Choi, et al. Unlocking Energy Efficiency in the U.S. Economy. McKinsey Global Energy and Materials, July 2009



The current economic and policy climate in the United States is creating new momentum for energy efficient buildings. For investors with real estate holdings, energy efficient buildings can provide a buffer against financial losses in a contracting economy and offer advantages in leasing and resale. Investors can improve energy efficiency in their portfolios, both in their direct and indirect ownership of real estate.

The policy dialogue within the US and globally has moved beyond questioning the validity of climate change science to strategizing climate solutions, such as limiting and putting a price on carbon emissions. Energy efficiency is emerging as the first and most effective means of reducing the greenhouse gas (GHG) emissions causing the climate threat in ways that also bolster the economy.

Climate risks and opportunities are rising on the investment agenda as environmental, social and economic implications of warming global temperatures crystallize. Climate experts are advising a cut in GHG emissions of 60 to 90 percent by 2050 to mitigate the worst effects of climate change. According to McKinsey & Company, energy efficiency can achieve about half of that reduction goal in the most cost-effective and low-risk manner.<sup>5</sup> Government policies at the local, state and federal level increasingly emphasize energy efficiency as the first climate mitigation and adaptation step. And the built environment, which accounts for 39 percent of total energy use in the US and 38 percent of total indirect CO2 emissions, clearly plays a key role in climate solutions through greater energy efficiency.<sup>6</sup>

State and local governments are enacting new, more stringent building codes, often using green building frameworks such as the US Green Building Council's Leadership in Energy and Environmental Design (LEED) program as requirements. New models for retrofit and real estate redevelopment financing are being established by both for-profit and non-profit players in the industry and the two segments are more often working together. At the federal level, the House of Representatives passed the American Clean Energy and Security Act (ACES) in June 2009, laying out a detailed approach to mitigating greenhouse gas emissions. Meanwhile, the Senate is debating its own version of climate and energy legislation. For investors with extensive real estate holdings, energy efficient buildings can provide a buffer against financial losses in a contracting economy and create competitive advantage.

 <sup>&</sup>lt;sup>5</sup> Per-Anders Enkvist, Per-Anders, Naucler, Tomas and Rosander, Jerker, "A Cost Curve for Greenhouse Gas Emissions," McKinsey Quarterly, 2007 Number 1.
 <sup>6</sup> "Buildings Energy Data Book." Energy Efficiency and Renewable Energy. March 2009. U.S. Department of Energy, available

at http://buildingsdatabook.eren.doe.gov/.

This report provides direct and indirect real estate investors with the background information, academic and industry research, case studies, key steps and best practices for integrating energy efficiency across their portfolios. Fiduciaries responsible for these portfolios may assume unnecessary risk and overlook substantial opportunities to enhance returns if they fail to factor energy efficiency into their real estate investment decisions.

#### Research supporting the business case for energy efficiency

- A 2008 McGraw-Hill Construction/US Green Building Council survey found that markets for green commercial and institutional buildings in the US have risen from 2 percent in 2005 (\$3 billion) to about 10 to 12 percent of construction value (\$24 billion - \$29 billion) in 2008, with projected growth to 20 to 25 percent (\$56 billion - \$70 billion) by 2013.7
- Current research by RREEF, Deutsche Bank's real estate investment division, reveals a shortage of energy efficient real estate to meet this growing demand. Price and value premiums observed for green buildings reflect this shortage of such properties on the market.<sup>8</sup>
- A Maastricht University study found an actual rental premium of 3.5 percent on US office properties, a 6 percent increase in occupancy for ENERGY STAR buildings (similar to McGraw-Hill survey results), and a 16 to 17 percent premium on transaction prices (sales price per square foot).<sup>9</sup>
- In a 2008 study, University of Arizona Professor Gary Pivo and Indiana University Professor Jeffrey Fischer found higher income and income growth, lower capitalization rates, higher net operating income per square foot, higher market value, higher rent and lower expenses for ENERGY STAR rated properties, compared to properties with no energy efficiency rating.<sup>10</sup>
- In a 2009 study, researchers at the School of Real Estate and Planning at Henley Business School found commercial building price premiums of 10 percent and 31 percent, respectively, for ENERGY STAR and LEEDcertified buildings.<sup>11</sup>

Drawing on interviews with numerous institutional investors and asset managers, the report also documents current best practices in the investment community around energy efficiency. Owners who hold properties directly (without acting through investment managers, pooled funds or other intermediaries) are setting targets for reducing energy consumption of their real estate, retrofitting existing properties to make them more energy efficient and targeting investments in new green real estate.

Fiduciaries responsible for these portfolios may assume significant risk and overlook substantial opportunities to enhance returns if they fail to factor energy efficiency into their real estate investment decisions.

<sup>&</sup>lt;sup>7</sup> Commercial & Institutional Green Building: Green Trends Driving Market Change, McGraw-Hill Construction and the US Green Building Council, 2008.

<sup>&</sup>lt;sup>8</sup> Globalization and Global Trends in Green Real Estate Investment, RREEF Research, September 2008.

<sup>&</sup>lt;sup>9</sup> Kok, Nils, Maastricht University, PRI Workshop, January 2009.

<sup>&</sup>lt;sup>10</sup> Investment Returns from Responsible Property Investments: Energy Efficient, Transit-oriented and Urban Regeneration Office Properties in the US from 1998-2007, Pivo & Fischer, October 2008.

<sup>&</sup>lt;sup>11</sup> Fuerst, Franz and McAllister, Patrick "Green Noise or Green Value? Measuring the Price Effects of Environmental Certification in Commercial Buildings," School of Real Estate and Planning, Henley Business School. April 25, 2009.

Indirect property owners, who may own smaller shares of buildings through structured investment products or limited partnerships, Real Estate Investment Trusts (REITs), private equity funds, or stock in real estate-related companies such as home builders, construction companies, retailers or suppliers, are asking their real estate asset managers to enhance property energy efficiency. These indirect owners are also using their fiduciary weight through proxy voting, shareholder resolutions and public policy advocacy.

Case studies illustrate these key steps and best practices throughout the report:

- California Public Employees' Retirement System (CalPERS), TIAA-CREF and Deutsche Bank's RREEF have all set specific targets for reducing energy consumption across their real estate portfolios, and all have begun comprehensive benchmarking projects to establish baseline energy consumption and measure progress towards their goals.
- Jones Lang LaSalle is using a sequenced approach to evaluate and implement energy efficiency upgrades in extensive real estate properties it manages. Ongoing retrofits to New York City's Empire State Building will produce a 38 percent reduction in annual energy use, which will translate into \$4.4 million in annual energy savings. Once completed, the iconic building is expected to achieve an ENERGY STAR score of 90, placing it in the top 10 percent of efficiency for Class A buildings, a major feat for a pre-war property. The property owner will also pursue LEED Gold building certification.
- The Nathan Cummings Foundation is engaging homebuilders and retailers in its equity portfolios to promote emissions reductions through energy efficiency. The foundation filed shareowner resolutions that led to major homebuilders, including KB Home, Centex and D.R. Horton, to address emissions issues, for example, by setting concrete energy efficiency improvement goals for its new homes and increasing disclosure of their emissions.
- Simon Property Group (the largest developer of shopping malls in the US) and Liberty Property Trust each agreed to expand their energy efficiency reporting in their 10-K filings largely in response to shareowner resolutions.

The report also outlines key steps all investors should be taking to improve energy efficiency in their holdings and presents best practices for different types of investments.

3

Key steps and best practices for leveraging energy efficiency in real estate investments

For investors with direct control of properties:

- Establish a baseline measurement of energy use across portfolios
- Prioritize opportunities for energy reduction using a sequenced approach from ENERGY STAR that focuses first on the worstperforming properties that provide the lowest-cost, easiest opportunities for cutting energy use. Such sequencing includes:
  - Retro-commissioning buildings, which involves testing building systems to ensure they are operating optimally
  - Upgrading lighting

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- Reducing electricity load demand of occupants and equipment
- Upgrading and optimizing air distribution systems
- Upgrading and optimizing heating and cooling systems
- Benchmark on a regular basis ongoing energy use against that baseline

For indirect property owners who invest in real estate related funds or stock ownership:

- Seek funds with a specific mission of creating or acquiring energy efficient properties
- Seek funds with specific goals for energy efficiency improvements in existing holdings
- Use proxy voting and direct engagement to address energy efficiency with asset managers and public companies

In addition to information on best practices gleaned from interviews with investors, the report also provides a best practice action list and a summary of resources for investors and real estate asset managers.



This report sets out to accomplish two tasks. First, it seeks to assemble compelling arguments, findings and data supporting the investment and business case for energy efficiency in real estate. Currently, evidence supporting the value of energy efficiency is scattered throughout trade association, academic and practitioner publications. In bringing this evidence together, this report addresses challenges and presents a strong case for investing in energy efficiency. Based on this business case, the report then provides investors with options and opportunities to begin reducing carbon emissions and mitigating climate risk in their real estate portfolios. These opportunities are presented in the context of a value proposition – that investors can address climate-related concerns while maintaining and enhancing the value of their real estate portfolios, whatever the composition of those portfolios.

To make this report easy to read and reference, the authors have categorized real estate investors as either "direct" or "indirect" owners. Investors should read through the descriptions below to determine which sections of the report are most relevant to their current or planned real estate investments.

Direct owners of property are investors who own real estate outright. They may be sole or joint owners of properties. Most important for the purposes of this report, they are positioned to directly influence operations and components of property management, such as building systems adjustments, tenant engagement and leasing arrangements, contracting, maintenance, monitoring and reporting. Investment managers and REITs, which own pools of investable real estate assets on behalf of investors, fall into this category because they have direct access to property managers or developers and can influence the core activities of buildings.

Indirect investors in real estate equity and funds are investors who choose to invest in real estate through one or more funds or through real estate related public equity. They typically own smaller shares of buildings through structured investment products, commingled pools, limited partnerships or common stock. At least one level of intermediaries separates these investors from property managers or developers, and so these investors do not make decisions that directly impact the properties. The options for these investors to improve energy efficiency in their real estate holdings focus more on influencing intermediaries – those with the ability to directly affect the way a property operates or performs.

Investors may also find themselves with specific investments or investor agreements that have characteristics of both direct and indirect ownership. This report aims to describe appropriate actions for each type of investor and bolster the case for action with examples involving existing buildings as well as portfolio-wide programs. Readers should note, however, that most of the content of this report is geared toward investors interested in improving the energy efficiency of existing buildings. Given the limited supply of investment opportunities in new green construction, the authors feel that investments in existing buildings represent the most widespread opportunities to promote green real estate. Where appropriate, however, the report references principles and opportunities related to new construction.



Institutional investors are increasingly interested in improving the energy efficiency of their real estate portfolios because they recognize the opportunity for boosting profitability, sales and lease price premiums and long-term increased value of properties within their portfolios. Large and well-known institutional investors, such as CalPERS, the Florida State Board of Administration, TIAA-CREF and Deutsche Bank, are all implementing policies and practices that seek to seize such opportunities in hopes of improving risk-adjusted returns.

This growing interest in energy efficiency improvements is taking place amid a financial slowdown that has triggered a dangerous lack of liquidity and credit. Within the real estate sector, these financial conditions have caused construction delays and prompted closer scrutiny of buildings' energy-efficiency performance and operating costs.

Numerous interviews conducted for this report indicate that many real estate services firms with green building or energy efficiency programs are using this economic lull to focus on internal initiatives, such as benchmarking energy use, setting efficiency targets and implementing programs to meet and exceed those targets. While some institutional investors worry about sacrificing short-term profitability when they make a significant initial capital outlay on energy efficiency measures, a robust body of evidence supports the opposite dynamic: A host of smaller, less expensive changes can yield significant short-term operating cost and energy savings that can increase the value and profitability of existing buildings.

Stepping back to take a longer view, investors and businesses pursuing energy efficiency initiatives see that early action on climate change and managing energy costs can position them competitively for impending national climate and energy legislation that will likely make energy consumption and waste more expensive.

Debate continues to evolve over how the market values energy efficiency, and how energy efficiency affects energy consumption. For example, many analysts point out that gains in energy efficiency can lead to rising energy consumption. This counterintuitive dynamic is dubbed the Jevons Paradox after the British scientist who observed increased coal consumption in 1865 after James Watt improved steam engine efficiency. The Jevons Paradox requires consideration when projecting potential financial gains from assumed energy use declines from energy efficiency. However, researchers from the Rocky Mountain Institute (which contributed to this report) present a body of evidence that counters the Jevons Paradox, and instead supports the proposition that increases in energy efficiency decrease energy consumption, triggering associated financial gains. Such evidence is prompting a growing number of institutional investors, asset managers, brokers, property managers and tenants to consider energy efficiency as a sound investment for real estate that is directly owned and managed or owned through funds or public stock.

The regulatory climate for real estate investment will likely increase investor opportunities related to energy efficiency and increase the risks of holding inefficient properties.

New US government programs and policy developments are already sending ripples through the real estate sector. The US real estate sector uses a large amount of energy that generates significant emissions: The built environment accounts for 39 percent of total energy use in the US and 38 percent of total indirect CO2 emissions.<sup>12</sup> Government efforts correctly recognize that of all greenhouse gas reduction opportunities, improving energy efficiency of buildings is the "lowest of the lowest hanging fruit" with the greatest potential for generating profitable rates of return on energy efficiency investments.<sup>13</sup> According to some estimates, by merely improving insulation and lighting standards in current residential and commercial buildings, the US can cut the equivalent of nearly one gigaton of CO2 emissions over the next two decades, creating savings for investors between \$5 and \$90 per avoided ton of carbon dioxide.14 For perspective, one gigaton of carbon dioxide emission cuts is the equivalent of replacing 1,000 conventional power plants with "zero emission" power plants.<sup>15</sup> While cutting carbon emissions has its own benefits, the investment benefit becomes increasingly clear as climate change legislation moves closer to reality in Congress.

The Obama administration has placed great emphasis on energy efficient buildings and weatherization in the economic stimulus package as a means of creating new jobs and stimulating the economy while mitigating climate change. The recovery package earmarks \$11.3 billion specifically for energy efficiency efforts.

<sup>&</sup>lt;sup>12</sup> "Buildings Energy Data Book." Energy Efficiency and Renewable Energy. March 2009. US Department of Energy, available at http://buildingsdatabook.eren.doe.gov/.

<sup>&</sup>lt;sup>13</sup> Creyts, Jon, Derkach, Anton, Nyquist, Scott, Ostrowski, Ken and Stephenson, Jack "Reducing US Greenhouse Gas Emissions: How much and at What Cost?" McKinsey and Company, December 2007.

<sup>&</sup>lt;sup>14</sup> Creyts, Jon, Derkach, Anton, Nyquist, Scott, Ostrowski, Ken and Stephenson, Jack, "Reducing US Greenhouse Gas Emissions: How much and at What Cost?" McKinsey and Company, December 2007.

<sup>&</sup>lt;sup>15</sup> Note: conventional power plant refers to a 500-MW plant. Genomic Science Program. 24 Sept. 2009. US Department of Energy Office of Science, more information available at http://genomicsgtl.energy.gov/benefits/gigaton.shtml.

The American Clean Energy and Security Act of 2009 (ACES), approved by the House of Representatives in June 2009, provides a framework for advancing energy efficiency and addressing climate change.<sup>16</sup> ACES establishes a cap on greenhouse gas emissions and requires emissions reductions of 83 percent below 2005 levels by 2050.

The bill includes provisions for nationwide implementation of energy codes for new buildings. It encourages state and local governments to develop and implement codes requiring energy savings voluntarily. However, if state and local authorities do not move quickly, ACES directs the US Department of Energy to establish codes with incremental energy savings targets: 30 percent savings within one year of enactment; 50 percent savings by the end of 2014 for homes and 2015 for commercial buildings; and an additional 5 percent savings every three years until 2030. ACES also specifies the creation of a model building performance labeling program – a tool that could prove essential in helping investors improve the efficiency of their buildings.

Ahead of federal legislation, states and local governments have embraced green real estate initiatives. In 2008, nearly three times as many states approved green building policies compared to 2005, growing from 13 to 31. Local governments took similar action, with green building initiatives increasing from 57 in 2005 to 156 in 2008.<sup>17</sup> So far, in 2009, at least 30 states and localities have endorsed green policies requiring some level of involvement with the US Green Buildings Council's (USGBC) LEED certification framework.<sup>18</sup> California is on the leading edge of green property legislation, as it adopted the first green building code in summer 2008.<sup>19</sup>

Many states adopting related green building policies include a requirement that new government buildings meet the USGBC's LEED standards. Florida, Indiana, Maryland, New Jersey, Oklahoma and South Dakota have all adopted such policies, and many dozens of cities and counties have done the same. Many of these local policies give commercial builders incentives, such as tax breaks and expedited permits, for implementing green initiatives. A few policies, such as one in Maryland's Baltimore County, give tax credits to builders for green construction of homes.<sup>20</sup> US government programs related to economic stimulus and climate change will likely employ similar mandates and incentives for new and existing buildings. In 2008, nearly three times as many states approved green building policies compared to 2005, growing from 13 to 31.

... markets for green commercial and institutional buildings in the US ... will grow to 20-25 percent by 2013

- 16 Analysis of H.R. 2454: The Waxman Markey Climate and Energy Bill. 21 July 2009. Alliance to Save Energy., available at http://ase.org/content/article/detail/5612.
- Commercial & Institutional Green Building: Green Trends Driving Market Change, McGraw-Hill Construction and the US Green Building Council, 2008.
   Public Policy Search. US Green Building Council. 06 Oct. 2009, available at http://www.usgbc.org/PublicPolicy/SearchPublicPolicies.

<sup>&</sup>lt;sup>19</sup> This legislation requires a 15 percent cut in energy consumption in all new construction and a 30 percent improvement in water efficiency, as of 2010. This change will force the market to adapt and will likely reward those that have been proactive at adopting such measures already. This process will be facilitated by a new EPA online energy management tool that will track electric and gas energy consumption data for all non-residential buildings as of January 2009. This information will be available to prospective purchasers and tenants in January 2010, but not to the general public.

<sup>&</sup>lt;sup>20</sup> Kaplow, Esquire, Stuart D. Green Building Tax Credit Expanded in Baitimore County. Jan. 2008. Stuart D. Kaplow, P.A. 07 Aug. 2009. <a href="http://www.stuartkaplow.com/library3.cfm?article\_id=142>">http://www.stuartkaplow.com/library3.cfm?article\_id=142></a>.

Market demand for energy efficient real estate is growing and supply is limited – a combination that can lead to price premiums and cost savings for investors.

In 2008, McGraw-Hill Construction conducted an extensive survey and data analysis that found markets for green commercial and institutional buildings in the US have risen from 2 percent in 2005 (\$3 billion) to about 10 to 12 percent of construction value (\$24 billion – \$29 billion) in 2008, and projecting growth to 20 to 25 percent (\$56 billion – \$70 billion) by 2013. Over a third of US real estate professionals surveyed reported that by 2013, they expect 40 percent of real estate holdings will be green. The study predicts a 2011 "tipping point" for green building construction when the number of firms dedicated to green building will be greater than those that are not.<sup>21</sup>

Overall, the three most significant drivers for energy-saving retrofits are energy cost reductions, responding to client demand and a desire to create a superior product, according to the McGraw-Hill study.<sup>22</sup> Other factors fuelling demand for greener construction and building operations include rising energy price volatility, increasing green technology affordability and escalating government regulation.<sup>23</sup> Furthermore, in practice, construction firms have experienced lower lifecycle costs and positive reputational impacts from green construction.

Current research on price and value premiums reveals a shortage of energy efficient real estate to meet this growing demand. This shortage, in combination with government incentives in some markets, is resulting in a wave of green property development – or green redevelopment in the absence of new green properties.<sup>24</sup>

TIAA-CREF and CalPERS, investors with combined assets well over \$500 billion, are surfing the crest of this wave of investors seizing opportunities associated with buying efficient new buildings or retrofitting their existing real estate holdings, as will be seen in case studies in subsequent chapters. Researchers overwhelmingly agree that energy efficient buildings can command a price premium, although the evidence varies with respect to premium size.<sup>25</sup> According to the McGraw-Hill study, professionals in the real estate industry believe that the cost reductions and

21 Commercial & Institutional Green Building: Green Trends Driving Market Change, McGraw-Hill Construction and the US Green Building Council, 2008.

22 Commercial & Institutional Green Building: Green Trends Driving Market Change, McGraw-Hill Construction and the US Green Building Council, 2008.

 <sup>23</sup> Commercial & Institutional Green Building: Green Trends Driving Market Change, McGraw-Hill Construction and the US Green Building Council, 2008.
 <sup>24</sup> Nelson, Andrew. Strategic Outlook # 64 - Globalization and Global Trends in Green Real Estate Investment. 2008. RREEF Alternative Investments. Available at https://www.rreef.com/cps/rde/xchg/ai\_en/hs.xsl/3092.html.

The most significant motives for retrofitting are energy cost reduction, client demand and a desire to create a superior product, according to the McGraw-Hill study.

<sup>25</sup> Commercial & Institutional Green Building: Green Trends Driving Market Change, McGraw-Hill Construction and the US Green Building Council, 2008.

other benefits of green buildings over less efficient traditional buildings are significant. In the past four years, their views about how much these benefits matter to the bottom line have only increased (Figure 1). Each column in Figure 1 represents the percentage of improvement that real estate professionals expected in the near future.

Figure 1: Real estate professionals' changing perception of green building benefits

	2005	2008
Decreased operating costs	8-9%	13.6%
Increased building values	7.5%	10.9%
Improvement in ROI	6.6%	9.9%
Increased occupancy	3.5%	6.4%
Rent rise	3.0%	6.1%
Source: McGraw Hill Construction, 20	008	

The McGraw-Hill Construction survey provides industry insights on green building trends that are supported by a growing body of academic research based on real values, prices and sales of green building and energy efficiency.

Maastricht University researcher Nils Kok presented research based on ENERGY STAR®<sup>26</sup> and LEED data at a 2009 UN Principles of Responsible Investing (PRI) workshop. The study found an actual rental premium of 3.5 percent on US office properties, a 6 percent increase in occupancy for ENERGY STAR buildings (similar to the McGraw-Hill survey results), and a 16 to 17 percent premium on transaction prices (sales price per square foot).<sup>27</sup> In a 2008 study, University of Arizona Professor Gary Pivo and Indiana University Professor Jeffrey Fischer compared ENERGY STAR rated properties to properties with no energy efficiency rating. Their findings showed higher income and income growth, lower capitalization rates, higher net operating income per square foot, higher market value, higher rent and lower expenses.<sup>28</sup> In a 2009 study, researchers at the School of Real Estate and Planning at Henley Business School found commercial building price premiums of 10 percent and 31 percent, respectively, for ENERGY STAR and LEED-certified buildings.<sup>29</sup> In a 2009 study, researchers ... found commercial building price premiums of 10 percent and 31 percent, respectively, for ENERGY STAR and LEED-certified buildings.

<sup>&</sup>lt;sup>26</sup> ENERGY STAR is a joint program of the US Environmental Protection Agency and the US Department of Energy that offers a proven energy management strategy that helps measure current energy performance, set goals, track savings and reward improvements. The ENERGY STAR program for buildings and industrial plants develops tools and resources to improve the energy efficiency of existing and new buildings. See http://www.energystar.gov/index.cfm?c=business.bus\_realestate for more information.

<sup>&</sup>lt;sup>27</sup> Nils Kok, Maastricht University, PRI Workshop, January 2009.

<sup>&</sup>lt;sup>28</sup> Pivo, Gary and Fischer, Jeffrey D., Investment Returns from Responsible Property Investments: Energy Efficient, Transit-oriented and Urban Regeneration Office Properties in the US from 1998-2007, October 2008.

<sup>&</sup>lt;sup>29</sup> Fuerst, Franzand McAllister, Patrick "Green Noise or Green Value? Measuring the Price Effects of Environmental Certification in Commercial Buildings," School of Real Estate and Planning, Henley Business School. April 25, 2009.

Other studies from the industry support these academic findings (as well as the McGraw-Hill survey results). Figure 2 displays the results of a 2008 study by the CoStar Group comparing green buildings to conventional buildings on occupancy rates and transaction prices.

#### Figure 2: Financial metrics for green versus conventional buildings

Building type	Occupancy rate	Rental rate per ft <sup>2</sup>	Sale price per ft <sup>2</sup>
ENERGY STAR Certified	91.5%	\$30.55	\$288
Non-ENERGY STAR peers	87.9%	<b>\$28</b> .15	\$227
LEED certified	92.0%	\$42.38	\$438
Non-LEEd peers	87.9%	\$31.05	\$257

Source: CoStar Group, "Commercial Real Estate and the Environment"; All Figures are as of first quarter 2008.

It is important to realize that these premiums often vary by a number of factors related to region and location, including awareness of climate change, energy costs, access to renewable energy and availability of energy efficiency credits or incentives. This dynamic of property location affecting premiums applies more broadly than this CoStar study. For example, proximity to public transportation may add a premium, as government initiatives and consumer choices to reduce carbon emissions affect transportation habits. Nils Kok has also identified an interesting inverse relationship between location premiums and green premiums – in buildings able to charge a significant location premium, the green premium is lower, and where the location premium is low, the green premium is higher. In other words, green buildings in less accessible, suburban areas have a higher green premium; whereas green buildings in urban settings have a higher location-specific premium.<sup>30</sup>

<sup>30</sup> These studies represent an important consensus on the investment case for green building and energy efficiency though research continues on what types of energy efficiency measures and green features command the greatest premiums. This is discussed further in following sections.

## **Parsing premiums**

#### The Agency issue

Owners and investors need to keep in mind the relationship between operating and rental/sales premiums that green buildings earn, and their own investor returns. Not all financial benefits of energy and green building directly transfer to the owners and investors. For example, an energy efficient building may have lower utility costs, but if tenants are paying their own utility bills, the owner/investor does not reap the entire benefit (although the owner/investor does benefit by way of reduced common space operating costs). The larger gain will come when the building is sold or the lease is up and the value of the building increases because of lower utility costs to the owner and/or tenant.

#### Green and energy efficiency premiums

investors should also consider the difference between green and energy efficiency projects, and the different costs and benefits they are likely to bring. While green and other sustainability projects (such as the use of sustainable materials) may increase the value of the building to certain tenants at the time of sale or lease, they may not decrease operating costs. Energy efficiency improvements are more likely to impact both operational savings and resale premiums, according to academic studies thus far.

#### **Property and portfolio value**

From an investor perspective, studies show that returns on green and energy efficiency features and initiatives are indeed positive, but do not show significant outperformance on a portfolio basis. Pivo and Fischer show that investors who purchased a portfolio consisting solely of green office properties over the past 10 years (1998-2008) would have earned only a slightly higher return at slightly lower risk compared to a portfolio of properties without green features.<sup>31</sup> This small degree of outperformance may be due to the unclear nature of the "green premium" and how green features are priced in the market. Academic research has shown that the premium is dependent on size, location and maturity of the green building market in specific regions. Further research is certainly needed, but it is likely that climate change legislation and additional government mandates and incentives will increase the supply of green buildings and make brokers and other intermediaries more aware of the potential value of such properties.<sup>32</sup>

<sup>&</sup>lt;sup>31</sup> Pivo, Gary and Fischer, Jeffrey D., Investment Returns from Responsible Property Investments: Energy Efficient, Transit-oriented and Urban Regeneration Office Properties in the US from 1998-2007, October 2008 (revised March 2009).

<sup>&</sup>lt;sup>32</sup> Fuerst, Franz and McAllister, Patrick "Green Noise or Green Value? Measuring the Price Effects of Environmental Certification in Commercial Buildings," School of Real Estate and Planning, Henley Business School. April 25, 2009.

Retrofitting existing buildings and constructing more efficient new buildings costs less and pays back faster than owners and investors imagine.

The perception that improvements in energy efficiency require expensive technologies and significant upfront capital creates an unnecessary obstacle for investors considering energy efficiency improvements in their real estate portfolios. The current credit crunch only exacerbates this misperception. Studies have shown that the *perceived* cost of making green improvements to an existing building is 17 percent higher than the *actual* cost.<sup>33</sup> Fearing these ghost expenditures, developers, builders and property managers have been slow to incorporate energy efficiency initiatives into their operating budgets. However, evidence suggests that in many cases, the most effective changes have low upfront costs and result in significant operational cost savings, rental premiums, shorter vacancies and reduced obsolescence, as well as slower depreciation and, therefore, higher capital values. For these reasons, 77 percent of professionals in the real estate industry believe that green buildings will increase their revenues steadily in the short-term future.<sup>34</sup>

The US Green Building Council data shows that achieving its LEED standard accounts for between only 0 and 7 percent of total costs (depending on certain factors such as the level of certification and building size) – significantly lower than perceived estimates.<sup>35</sup> For commercial properties, the Fraunhofer Institute found that the energy demand of new office buildings can be reduced by 50 percent compared with the existing building stock, without increasing construction costs at all.<sup>36</sup> Moreover, a 2003 study conducted for the California Sustainable Building Task Force shows that a 2 percent increase in first costs for green design will yield life cycle savings of more than ten times the initial investment.<sup>37</sup> It is important to reiterate that LEED certification and "greening" of buildings may include projects beyond energy efficiency, such as sustainable materials, water and waste management, green space and air quality reductions, to name just a few.

Overall, there is broad consensus that specific energy savings measures increase the value of a building over the long-term, and there is general agreement that other potential green attributes (sustainable building materials, renewable energy, etc.) add value over time. In the face of economic challenges, green building may present investors with an opportunity for both carbon risk mitigation and improved returns.

<sup>&</sup>lt;sup>33</sup> World Business Council for Sustainable Development. "Transforming the Market: Energy Efficiency in Buildings." 21 Apr. 2009. Available at http://www.wbcsd.org/Plugins/DocSearch/details.asp?Doc.

<sup>&</sup>lt;sup>34</sup> Commercial & Institutional Green Building: Green Trends Driving Market Change, McGraw-Hill Construction and the US Green Building Council, 2008.
<sup>35</sup> LEED is an internationally recognized certification system that measures how well a building or community performs across the following metrics: energy efficiency, water efficiency, carbon dioxide emissions reduction, improved indoor environmental quality and stewardship of resources and sensitivity to their impacts. LEED is flexible enough to apply to both commercial and residential buildings. See http://www.usgbc.org/DisplayPage.aspx?CMSPageID=1989 for more information.

<sup>&</sup>lt;sup>36</sup> Herkel and others, Energy efficient office buildings – Results and Experiences from a Research and Demonstration Program in Germany, Building Performance Congress 2006; see www.enbau-monitor.de

<sup>&</sup>lt;sup>37</sup> California Green Building Task Force, "The Costs and Financial Benefits of Green Buildings: A Report to California's Sustainable Building Task Force," October 2003, http://www.ciwmb.ca.gov/GreenBuilding/Design/CostBenefit/Report.pdf, p.V

## Lowering costs through new insurance coverage<sup>38</sup>

Funds that hold real estate as direct owners may want to consider new insurance products developed specifically to encourage green building practices. Most products include green features as a covered loss. For example, some new products explicitly cover costs to repair or replace green roofs, expenses that traditional policies typically do not cover. Some companies also include the costs of LEED recertification following a major loss, including a LEED qualified inspection of reconstruction plans and services to complete the certification process. A third type of new insurance product includes green upgrades, which cover the costs of improving a building's environmental performance through ENERGY STAR certified systems or according to LEED requirements, following a major loss.

A number of firms are also exploring policies that cover instances when a building contracted to meet LEED certification fails to do so. Another market opportunity insurers are exploring is building risk, where policies would cover any extra expenses associated with decommissioning green buildings, in addition to initial certification and upgrade expenses.

## Examples of available policies include:

- Fireman's Fund offers several "Green-Gard" insurance policies for nonresidential buildings that are built green from the ground up, for green renovations to existing buildings, or for green reconstruction after a loss.
- AIG's "Green Rebuilding Cost" program extends up to 20 percent above standard coverage to restore, repair or replace damaged property with green materials. It also provides consulting services and/ or certification registration fees, and up to \$500 to purchase carbon offsets for emissions resulting from the loss.
- ACE, Travelers and Liberty Mutual also provide coverage for commercial businesses to rebuild to a "greener" standard after a loss to an existing property. ACE offers an environmental consulting service to help customers develop LEED buildings that pays special attention to indoor air quality.









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Opportunities for direct owners of property

> This report defines direct owners of property as investors who are invested in a building or multiple buildings directly. This section covers a range of steps that direct owners can take to implement energy efficiency improvements, realize financial gains from energy savings and value premiums, and mitigate climate change-related risks. Options include working with tenants and building management on leases, creating contractor policies and system tune-ups and updates. Several of the actions recommended for direct owners also apply to indirect property owners, in partnership with their investment managers or co-owners in pooled funds.

For direct investors seeking to improve the energy efficiency of their portfolios, benchmarking the energy efficiency of their properties is the key first step. Direct owners are currently taking many different steps to improve the energy efficiency of the properties they own. The range of actions includes setting targets for reducing energy consumption of their real estate, retrofitting existing properties to make them more energy efficient and targeting investments in new green real estate. For direct investors seeking to improve the energy efficiency of their portfolios, benchmarking the energy efficiency of their properties is the key first step.

## Benchmarking energy consumption of real estate portfolios is the key first step to make properties more energy efficient.

Energy benchmarking involves the initial and ongoing measurement and analysis of energy use in individual buildings and across portfolios. Benchmarking allows owners to compare the energy performance of peer properties, establish a baseline for setting improvement targets, prioritize opportunities for improvement across portfolios, and subsequently quantify and verify energy savings achieved. Without an adequate inventory of the performance of existing assets, it is impossible to track improvements and difficult to repeat successful projects or to avoid repeating failures across the portfolio. Benchmarking can be challenging to implement across diverse real estate assets, but it is an essential step toward a strategic plan for improving energy efficiency. Fortunately for direct investors, new tools, partners and case studies are available to help.

The most appropriate approach to benchmarking generally depends on the type of portfolio and ownership of assets. Many owners contract an energy audit at each property, performed either by their property managers or an external consultant. Most investors interviewed for this report have begun their energy benchmarking efforts by focusing on office buildings, where data is more readily available and energy use is often monitored by a central meter system rather than among various tenants. It is also the asset class for which the US EPA's ENERGY STAR program developed the first national energy performance benchmarking tool and rating. ENERGY STAR operates an online benchmarking tool, Portfolio Manager, that enables building owners and managers to benchmark and rate the energy performance of their commercial buildings. Portfolio Manager allows users to establish energy baselines and track the energy use of any commercial property type.<sup>39</sup> Portfolio Manager can "rate" on a scale of 1 to 100 the energy performance of selected property types against similar properties, including office buildings, financial centers, retail spaces, hotels, supermarkets, bank branches and warehouses.<sup>40</sup> Buildings that earn an ENERGY STAR rating of 75 or higher are eligible to receive ENERGY STAR certification. The EPA has shown that these certified buildings use 40 percent less energy on average and reduce indirect carbon emissions by 35 percent, compared to peer properties that are not certified.<sup>41</sup>

Benchmarking typically starts through conversation with building managers. Perhaps managers already use ENERGY STAR Portfolio Manager and know how the building compares to the national average. Managers may also be seeking LEED certification. And tenants may have already inquired about the green attributes of the building, providing an obvious starting point. Buy-in from tenants and contractors can help achieve goals more quickly and cost effectively. Detailed information collected from these and other contacts can then comprise the data entered into a benchmarking tool.

The two primary green building certifications, ENERGY STAR and LEED, operate differently when used for benchmarking. ENERGY STAR benchmarks energy performance against other buildings. LEED assesses new and existing properties' sustainability characteristics, according to specific criteria that cover a broader range than just energy efficiency. ENERGY STAR and LEED also overlap in some instances. For example, LEED's Existing Buildings: Operations and Maintenance (LEED-EB: O&M) certification depends on product certifications such as ENERGY STAR for verification and benchmarking. Specifically, LEED-EB: O&M requires a minimum level of operating energy efficiency for a building to be certified. It offers two options to meet the minimum requirement, one of which requires achieving a rating of 69 or above in ENERGY STAR Portfolio Manager.

Direct investors should be aware of the common misperception that, if a building is unlikely to reach the threshold for ENERGY STAR certification, then it is not worth benchmarking or pursuing energy efficiency. Quite the opposite: It is arguably most important to benchmark the worst performing assets, which are most likely to show the largest improvements resulting from the smallest capital expenditures. Benchmarking through ENERGY STAR Portfolio Manager can help prioritize projects by cost and impact, allow users to see what other similar buildings throughout the country have done effectively and avoid missteps. Some buildings may never reach ENERGY STAR certification, and so may not realize the full energy efficiency premium in resale, but investors risk

<sup>&</sup>lt;sup>39</sup> For industrial facilities, EPA's ENERGY STAR program offers different benchmarking and rating tools.

<sup>&</sup>lt;sup>40</sup> EPA currently offers 12 ENERGY STAR ratings for commercial buildings and 5 rating for industrial facilities. For more information, see www.energystar.gov/benchmark.

<sup>&</sup>lt;sup>41</sup> Tunnessen, Walt. ENERGY STAR for Real Estate Investors. RiskMetrics Group. 23 October 2008. Webcast.

leaving money on the table if they ignore opportunities to improve efficiency. The benchmarking process itself can lead to improvements, such as better energy efficiency, lower costs and increased net operating income, even when ratings fall shy of ENERGY STAR certification. Figure 3 below illustrates the significant benefits of knowing a building's ENERGY STAR rating, no matter how low or high.

#### Figure 3: Benefits of ENERGY STAR ratings



Benchmarking results can also be used to set targets for improvement, another major benefit. Results from ENERGY STAR ratings (or other evaluation systems) across a real estate portfolio help set a baseline and establish milestones for future improvements.

More investors are setting energy reduction targets and policies based on baseline data collected through the benchmarking process.

TIAA-CREF, one of the largest real estate investors in the US, started its formal benchmarking efforts by becoming an ENERGY STAR Partner in 2002, almost six years before announcing actual energy-reduction targets. TIAA-CREF based its targets on aggregate reductions in energy intensity across the entire portfolio rather than on a specific certification. In 2008, TIAA-CREF established a goal to reduce energy use in its real estate portfolio by 10 percent by 2010, and is well on its way to meeting its goal; reduction measures are already saving more than \$4 million per year in reduced energy costs. Further, all new buildings that TIAA-CREF develops will be LEED certified. CalPERS is also on target to meet a 20 percent energy use reduction goal by year end 2009. Similarly, UK-based F&C Property established a goal in 2008 that aims to reduce carbon emissions in the directly managed elements of its commercial property funds by 20 percent by 2011.<sup>42</sup>

<sup>&</sup>lt;sup>42</sup> Jansen, Mark, "F&C and King Sturge campaign for carbon cutbacks, Property Week," February 29, 2008. "F&C Property Launches Sustainable Property Investment Strategy and Pledges to cut CO2 by 20% within 3 years," http://www.fandc.com/FundNets\_FileLibrary/File/co\_press\_rpi\_strategy.pdf.

## Committed to targets and benchmarking progress

Organization: CalPERS Type: Public fund Size: \$19,4 billion in real estate (as of March 31, 2009) Management structure: Primarily in-house

CalPERS' core real estate portfolio includes apartment, industrial, office and retail properties, which are acquired and managed through REITs, separate accounts, partnerships and limited liability corporations between CalPERS and investment advisory firms.<sup>43</sup>

CalPERS' Investment Committee made significant voluntary commitments to energy efficiency as early as December 2004, including a goal to reduce energy consumption by 20 percent in its core portfolio over a five-year period, subject to an appropriate cost/benefit analysis. The committee then engaged in a significant benchmarking exercise to understand the energy performance of the current portfolio. Staff submitted annual progress reports to the Investment Committee.

Efforts to revamp the benchmarking process began with a survey of core investment partners about their energy consumption data for all properties owned in 2007. The energy reductions were then calculated and compared with energy usage data for 2004 (the baseline year), 2005, and 2005. The previously reported 2005 and 2006 energy reductions were recalculated based on this methodology to provide reasonable comparisons. The analysis of the 2007 data revealed a 13.3 percent reduction in energy consumption when compared to 2006 data, and an overall reduction of 12.5 percent since a baseline measurement was taken in 2004.

CalPERS faced a number of challenges in refining and reporting energy consumption data in their real estate portfolio: the portfolio is very large, diverse and dynamic; the portfolio contains multiple property types; portfolio size varies annually; and only a small portion of the portfolio has remained constant since 2004. Controls were created to deal with each of these issues, but CalPERS still considers the reported reduction numbers representative rather than absolute.

CalPERS believes its investment partners are largely on track to meet the Investment Committee's energy efficiency goal of 20 percent energy consumption reduction by the close of 2009. As stated in a November 2008 report to its investment committee, "CalPERS Real Estate Investment partners strive to enhance sustainability across their portfolios. All partners recognize the importance of an industry shift toward environmentally sensitive real estate operations, management, and development. They recognize the challenges involved in tracking energy usage and reductions accurately across a diverse portfolio and their commitment to this effort is largely the reason for its success to date. Investment partners continue to explore and implement cost-effective strategies to achieve CalPERS environmental objectives."

43 Real Estate Overview. CalPERS. http://www.calpers.ca.gov/index.jsp?bc=/investments/assets/real-estate/realoverview.xml. Dated: December 14, 2007.

Deutsche Bank's real estate group, RREEF, has set a goal to decrease energy consumption by 30 percent across its portfolio by 2012. RREEF joined ENERGY STAR as a partner, and has committed to benchmarking all office buildings, whether or not they receive the ENERGY STAR label. At the beginning of 2009, RREEF had completed the baseline benchmarking of 219 office buildings through the EPA's ENERGY STAR benchmarking tool.

Investors' specific policies, goals and objectives will differ, depending on their institutional size, capacity and ability to research and monitor progress toward their targets. For instance, large institutional investors tend to utilize internal staff for at least some of the research, oversight and monitoring, and may or may not have board involvement. However, owners can use consultants, asset managers and property managers as necessary. Figure 4 shows one possible model for outlining roles and responsibilities in implementing energy efficiency improvement programs after setting initial goals.

#### Figure 4: Governance structure for energy efficiency



## National organizations and energy-reduction targets

A number of environmental and trade organizations have set specific energy-reduction targets for various bodies to adopt. For example, Architecture 2030, an international coalition of governments, real estate industry groups and environmental organizations, has issued The 2030 Challenge. The initiative asks the global architecture and building community to adopt targets, such as designing new buildings, developments and major renovations to emit 50 percent fewer greenhouse gases and use 50 percent less energy compared to the average performance of like buildings on a regional or national basis. Ultimately, the Challenge aims for all buildings to be carbon-neutral by 2030.

Separately, the Investor Network on Climate Risk (INCR)<sup>44</sup> launched an Action Plan in 2008 that, among other goals, called for improving the energy performance of real estate portfolios and investments by:

- Seeking a 20 percent reduction over a three-year period in energy used in core real estate investment portfolios, using standardized units of measurement, performance baselines, and regular reporting on measures taken and actual energy performance.
- Incorporating green building standards (such as LEED and ENERGY STAR) as a factor in investment decisions.

Property owners and real estate fund investors representing \$1.75 trillion in assets endorsed the INCR action plan. Supporters included CalPERS and CalSTRS, and state treasurers, comptrollers and chief financial officers from Connecticut, Florida, Illinois, Maryland, Massachusetts, and New York State and City.

<sup>&</sup>lt;sup>44</sup> INCR is a project of Ceres. Ceres commissioned this report.

Taking a "sequenced" approach to energy efficiency upgrades in existing buildings increases the likelihood that investors will maximize their cost savings and shorten payback periods on their efficiency investments.

After benchmarking and setting goals, direct investors can achieve these goals by implementing action plans. In order to do this, investors must engage their property managers and tenants to realize cost savings and improve the long-term efficiency of their holdings.

Real estate properties and portfolios vary widely in terms of use, tenants, location, age and ownership structure, complicating the move to create a single implementation framework for energy efficient real estate. The numerous avenues for achieving improved energy efficiency add further complexity. However, it's important to start somewhere, and an increasing body of work is providing useful guidance for a wide range of investors.

The US EPA's ENERGY STAR Buildings Program and the Rocky Mountain Institute, as well as other organizations and associations working in real estate and green buildings, strongly suggest a "sequenced approach" for maximizing efficiency gains in existing buildings. Sequencing ensures that investors achieve the biggest energy savings and returns on investment. It allows owners to evaluate the payback period for these investments and consider which properties in their portfolios should be the highest priorities. Perhaps most important, a phased approach can help avoid unnecessary expenses.

EPA guidelines highlight best practices and industry perspectives on how to maximize energy and cost savings from projects. Identifying properties and projects that will provide the maximum opportunity for achieving energy savings at the desired cost is a key first step. For example, buildings due for significant equipment or system upgrades are great targets for energy efficiency initiatives. As discussed previously, the costs of energy efficient equipment and systems are often much lower than most real estate professionals believe. Buildings not yet due for major upgrades may be good targets for tune ups or lighting initiatives. Once owners compare buildings and identify opportunities, an important second step is to sequence energy efficiency updates and retrofits to maximize cost savings. Figure 5 lists the sequence of technical improvements, according to the EPA's Building Upgrade Manual.<sup>45</sup> Sequencing ensures that investors are getting the biggest energy savings returns on their investment in energy efficiency measures first. It allows them to evaluate the payback period for these investments and consider which properties in their portfolios should be the highest priorities.

<sup>45</sup> ENERGY STAR. "Building Upgrade Manual." Superior energy management creates environmental leaders: US Environmental Protection Agency, Web. 2007. Figure 5: Sequence of Technical Improvements for Energy Efficiency Upgrades<sup>46</sup>

- Retrocommissioning: Provides an understanding of how a facility is operating and how closely it comes to operating as intended. Specifically, it helps to identify improper equipment performance, equipment or systems that need to be replaced and operational strategies for improving the performance of the various building systems.
- Lighting: This may include new light sources, fixtures and controls, come early in the process because the lighting system has a significant impact on other building systems. Lighting affects heating and cooling loads, and power quality.
- 3. Supplemental load reductions: Supplemental load sources, such as building occupants and electronic equipment, are secondary contributors to energy consumption in buildings. They can affect heating, cooling and electric loads. With careful analysis of these sources and their interactions with heating, ventilation and air conditioning (HVAC) systems, equipment size and upgrade costs can be reduced.
- 4. Air distribution systems: Air distribution systems bring conditioned air for heating or cooling to building occupants, and therefore directly affect both energy consumption and occupant comfort. Fan systems can be upgraded and adjusted to optimize the delivery of air in the most energy-efficient way.
- 5. Heating and cooling systems: If the steps outlined in the first four stages have been followed, cooling and heating loads are likely to be reduced. That reduction, coupled with the fact that many existing HVAC systems are oversized to begin with, means that it may be possible to justify replacing an existing system with one that is properly sized or retrofitting a system so that it operates more efficiently. In addition to saving energy, proper sizing will likely reduce noise, lower the initial costs of equipment and optimize equipment operation, often leading to less required maintenance and longer equipment lifetimes.<sup>47</sup>



Stages of an integrated upgrade approach, US EPA ENERGY STAR.

<sup>&</sup>lt;sup>46</sup> Chart courtesy of Energy Star. Adopted from BOMA/Kingsley Quarterly. Practical Industry Intelligence for Commercial Real Estate. "Green Starts with Energy." Nick Murray. Spring 2006.

<sup>47</sup> ENERGY STAR. "Building Upgrade Manual." Superior energy management creates environmental leaders: US Environmental Protection Agency, Web. 2007.

The logic of the steps is self-evident: First take simple, low-cost energy efficiency steps, such as retrocommissioning, tuning up existing systems, replacing inefficient lighting and identifying opportunities to conserve energy, as these cost measures often have the greatest and quickest impact on investment return. Tempting as it might be to upgrade major systems and implement highly visible improvements, doing so before taking these simpler steps can increase costs and decrease efficiency. If relatively simple steps can increase a building's efficiency or decrease consumption, then a major system upgrade may prove unnecessary.

Government incentives or other ancillary sources of financing for specific types of improvements should not be ignored when prioritizing energy efficiency measures, but ENERGY STAR's suggested steps offer a relevant and flexible framework to guide owners, developers and managers through energy efficiency improvements.

Figure 6: Impacts of ENERGY STAR steps in energy efficiency retrofits

	Impact of retrofits <sup>46</sup>		
ENERGY STAR Step	Example	Potential Impacts	
Retrocommissioning	Duct cleaning	The items mentioned here, whether for retrofits or new construction, cover	
Lighting	Day lighting, energy efficient	most of the steps offered	
	bulbs	in the ENERGY STAR	
Load Poduction	Mindow recealing natural	tramework and can	
	ventilation, green roofs	50 percent, reduce waste by 70 percent, reduce	
Air distribution system	Room sensors, replacement	water usage by 40 percent	
uhi ano	Vitilio	by 35 percent, depending	
Heating and cooling system	ns HVAC upgrades	on the building's current efficiency level.	

<sup>48</sup> Adapted from Commercial & Institutional Green Building: Green Trends Driving Market Change, McGra Council, 2008 and ENERGY STAR. "Building Upgrade Manual." Superior energy management creates en Protection Agency, Web. 2007.



## A sequenced approach to energy efficiency improvements

**Organization: Jones Lang LaSalle** Type: Property and Investment Management provider Size: Manages 1.4 billion square feet globally **Management structure: In-house** 

Jones Lang LaSalle recently unveiled a project to retrofit New York City's Empire State Building with an expert team that included the Rocky Mountain Institute, Johnson Controls Inc. and the Clinton Global Initiative. The team reviewed more than 60 energy efficiency strategies with the goal of balancing carbon emissions and economic impacts. It examined upfront costs and associated energy savings and emission reductions of different strategies to determine the payback period and net present value over a 15-year horizon. In doing so, the team relied on the Rocky Mountain institute's "whole-systems, least cost, end-use efficiency framework." The institute has used this framework to build and retrofit numerous buildings. Details of the team's approach to retrofitting the Empire State Building are shown in the Figure 7 below.

The approach and its impact show the financial value of implementing an optimal set of energy strategies in a model that can be replicated by older buildings around the world. To allow other building owners and managers to benefit from the project, Empire State Building owner Tony Malkin instructed the team to share virtually all of their work and documents in a public and free web site, www.esbsustainability.com, which will be updated as the team moves through the implementation phase. This retrofit demonstrates a business case for sustainability, and the public website will help owners of other buildings make the business case and attract financing for their own retrofit projects.

#### The Empire State Building retrofit

The strategies below are expected to result in a 38 percent reduction in annual energy use for the Empire State Building. Once completed, the iconic building is expected to achieve an ENERGY STAR score of 90, placing it in the top 10 percent of efficiency for Class A buildings, a major feat for a prewar property. The property owner will also pursue LEED Gold building certification.

Since the retrofit was timed to align with the needed replacement of several building systems, it is cost effective. The Empire State Building's retrofit program carries an initial cost of about \$20 million and will result in annual energy savings of about \$4.4 million upon completion. Most of the work will take place in the first two years. The program will reduce carbon dioxide emissions by 105,000 metric tons over the next 15 years, equivalent to the annual emissions of 17,500 cars.

Figure 7: Empire State Building energy efficiency retrofit steps and strategies Step Strategy The Empire State Building had plans under way to replace its chillers, fix and reseal some of its windows, Identify the right building change corridor lighting and install new tenant lighting with each new tenant. This made the building an ideal candidate for a whole building energy efficiency retrofit. nations more then 6,500 windows to prevent leakage, install reflective barriers behind all radiato er to project more heat into rooms, and improve day lighting to reduce the need for Install sensors in lighting fixtures that adjust brightness based on daylight availability and provide tenants Implement efficient systems with fixtures that prevent electronic equipment from using energy when turned off or in standby mode. Install carbon dioxide sensors to control outside air introduction into the building, and install independent metering for each tenant. Make energy and benchmarking information available to cenants online.

#### Lease arrangement, tenants and property managers

With certain types of real estate, there are limits to what system improvements can achieve in terms of energy efficiency. In residential or commercial buildings, for example, owners can implement hardware improvements and make changes to common areas, but without explicit leasing terms that clearly define responsibilities for energy management, or without the full participation of tenants, it is difficult to regulate how the occupants consume energy in their leased spaces. Further, there is an incentive gap when owners finance the energy-efficient upgrades, and tenants get most of the benefit through lower utility bills. Tenant buy-in or updated lease terms are important in these circumstances.

Several groups have published guidance documents and tools to help property managers and landlords address these split incentives: The Natural Resources Defense Council has developed a first draft of its Energy Efficient Green Lease Guidance,<sup>49</sup> the California Sustainability Alliance has released a Green Leases Toolkit;<sup>50</sup> and the Building Owners and Managers Association (BOMA) International has issued guides to help building owners and managers write green operations and management practices into their lease agreements.<sup>51</sup> All of these guides address commonly cited barriers to implementing green building practices.

BOMA provides guides that serve as a legal-language tool to help building owners and managers maintain green buildings through operations and management practices. BOMA also provides an education tool for working with brokers and tenants to outline expectations of tenants in highperformance green buildings and the mutual responsibilities of all parties in pursuing continuous improvement.<sup>52</sup>

<sup>49</sup> http://www.cycle-7.com. Accessed April 8, 2009.

<sup>&</sup>lt;sup>50</sup> http://www.sustainca.org/green\_leases\_toolkit, Accessed April 8, 2009.

<sup>51</sup> http://shop.boma.org/home.aspx?session=D67FA5571E394408998047790E38C990. Accessed April 12, 2009.

<sup>52 &</sup>quot;New BOMA Green Lease Guide Offers Solutions for Writing Sustainability into Lease Agreements."

http://shop.boma.org/showitem.aspx?product=GL2008&session=D905FD6611D54456856BAFD3DC3E2E48. Accessed December 13, 2009. BOMA.org. June 22, 2008 Web.

# BOMA-BEEP, Building Operators and Managers Association Energy Efficiency Program

The Building Owners and Managers Association (BOMA) developed this program in partnership with ENERGY STAR and provides energy efficiency training to property managers. The online curriculum includes benchmarking, auditing concepts, valuing benefits, and noand low-cost improvement options, as well as steps to implement an energy awareness program. The program also offers continuing credit for industry designations.

Some real estate investment managers, like Deutsche Bank's RREEF, have made the BEEP program part of their energy efficiency initiative and encourage or mandate that property managers or other relevant contractors complete the curriculum. Property owners can certainly use completion of the BEEP program as an indicator of contractor interest in energy efficiency and may reference it in contracts or contracting policies. Owners can also require certain staff to complete the program as a long-term investment in their real estate portfolio.

Deutsche Bank's RREEF references BOMA's programs and others as part of its Sustainable Building Initiative. This Initiative is a resource for internal staff as well as third party contractors regarding the building, management and investment in real estate assets. Highlights of the initiative include:

- Guidelines for contracting with "eco-friendly" national vendors for services such as electronics and recycling for tenants and for sourcing carpet constructed of sustainable materials
- Information on LEED guidelines and certifications, and instructions for registering as a USGBC member
- Details for the measurement and benchmarking of energy consumption, with specific attention given to RREEF's participation in the BOMA 7-Point Challenge<sup>53</sup> and ENERGY STAR

Direct property owners are also boosting tenant engagement to encourage energy efficiency. TIAA-CREF and American Realty have both conducted educational programs in common areas, and given away compact fluorescent light bulbs (CFLs) and "smart meters" that provide tenants more direct knowledge of energy use and costs. Both groups noted that engagement is usually more effective for commercial or industrial properties with energy efficiency rules built into leasing agreements.<sup>54</sup>

<sup>&</sup>lt;sup>53</sup> BOMA's 7-Point Challenge includes goals for reducing energy use, benchmarking water and energy, and educating staff involved in building operations. For more information see the website at http://www.boma.org/getinvolved/7pointchallenge/Pages/default.aspx.

<sup>&</sup>lt;sup>54</sup> Stolatis, Nick. Personal Interview. 28 January 2009 and Darling, Scott and Vacheron, Paul. Personal Interview. 30 January 2009.

Direct investors are also incorporating responsible contracting policies into their operations. Institutional investors such as CalPERS and the Connecticut Retirement Plan and Trust Funds both have responsible contractor policies posted publicly, which include provisions for fair payment and treatment of workers who service and operate the building systems. Such policies ensure that a trained workforce will implement building operations in accordance with owners' guidelines. Responsible contractor policies can include provisions for green and socially responsible practices, and can set energy conservation as a priority for contractors, consultants and property managers as part of a statement of their primary duties.

Even without responsible contractor policies, direct owners can solicit property managers with green building and energy efficiency experience or specialized skills in order to properly utilize new technologies. For example, building owners can require property managers to benchmark their buildings' energy efficiency annually as a way to ensure continuous improvement in operations and maintenance.

Some investment managers interviewed for this report use projectspecific labor agreements to ensure that all retrofitting work of existing buildings is being done by trained and experienced workers. Trained workers with proper certifications and experience will lead to enhanced energy efficiency improvements and favorable insurance or financing terms, interviewees reason.

A related development in the universe of responsible contracting and service providers is the current focus on green jobs in the Obama administration's stimulus programs, which set aside \$500 million for research, labor exchange and job training projects that prepare workers for careers in energy efficiency and renewable energy. Direct property owners have an opportunity to not only support the growth of this sector, but also to benefit directly by utilizing enhanced training and knowledge to implement energy-saving and cost-saving measures within their portfolios. Federal, state and local funding for "green training programs" promote training for long-term careers instead of short-term employment and can help local employment instead of long-distance outsourcing.<sup>55</sup> This support from the government could serve to make energy efficiency improvements more feasible and even more cost effective in the near future, and will likely increase the pool of qualified contractors and service providers.

Responsible contractor policies can include provisions for green and socially responsible practices, and can set energy conservation as a priority for contractors, consultants and property managers as part of a statement of their primary duties.

55 Metcalf, Richard. "RE: Thanks and report". 5 May 2009. Email.

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## Tenant engagement leads to large operational savings

Organization: TIAA-CREF Type: Private retirement system Size: \$363 billion as of December 31, 2008 Management structure: In-house

Energy efficiency concerns have long been an important priority at TIAA-CREF, one of the nation's largest real estate owners. TIAA-CREF formalized this focus on energy efficiency in 2002, when it signed on as an ENERGY STAR partner. It has increased its knowledge of environmental issues and sustainability practices in recent years, and strengthened its internal commitment, with strategically focused resources and top level support.

In 2008, TIAA-CREF committed to reduce energy use in its portfolio by 10 percent by 2010. It expects to meet this goal, having already reduced overall energy intensity by 4.6 percent across the portfolio, which has amounted to savings of about \$4.3 million per year. TIAA-CREF is also working to achieve ENERGY STAR and LEED certifications for appropriate individual properties. All new buildings developed by TIAA-CREF will be LEED certified.

TIAA-CREF attributes its success to its focus on small operating details and its engagement with tenants and property managers to make improvements. It credits ENERGY STAR for this focus on small details, such as tracking the results of changes as they are made. TIAA-CREF begins by asking tenants questions about hours of use. It found that many buildings were "turned on" all weekend, when few were using the space. TIAA-CREF discovered it could save 5 to 15 percent of energy use by reducing power on weekends.

Secondly, TIAA-CREF has strongly recommended changing light builds and fixtures within buildings. This change alone can lead to a savings of 3 to 8 percent in energy use, depending on what lighting was previously in place. This "Change a Light" campaign is being used across its entire portfolio. More than 255,000 compact fluorescent builds have been issued to tenants for use in leased space or for replacing builds in multifamily buildings. The response from tenants has been very positive.

The program has also examined larger assets for age and efficiency, and recommends a replacement strategy for outdated or inefficient systems when appropriate.

TIAA-CREF ... found that many buildings were "turned on" all weekend, when few were using the space, and that TIAA-CREF could save 5 –15 percent of energy use by reducing use of systems on weekends.



This section focuses on actions for indirect owners of real estate. These investors may own a smaller share of a building or group of buildings through a structured investment product or limited partnership. Real estate exposure may also come through a REIT, a private equity fund, or through stock in real estate-related companies (home builders, construction companies, retailers, or suppliers).<sup>56</sup> Indirect investors are at least one step removed from direct influence on property managers or developers. Still, there are many opportunities for them to improve the long-term value of their real estate holdings by making them more energy efficient.

Investors in REITs, real estate funds and public equity can influence energy efficiency by engaging more closely with their real estate asset managers. They can also pursue equity shareholder actions via public policy advocacy, shareholder resolutions and proxy voting. Private equity investors can seek a fund manager attuned to energy efficiency issues and green building before they invest, or they can begin a dialogue with existing managers.

The current market for commercial real estate is depressed, and green real estate has also been negatively affected. However, interviews conducted in September 2009 paint an encouraging picture for green and energy efficient real estate going forward. While the credit market is still restricted, new sources of funding are emerging: More municipalities and states are instituting green building incentives and new federal government incentives are now online. Moreover, prices have decreased substantially, so managers with capital are seeking appealing new deals.

The industry is responding to growing interest and a belief in the longterm value of green building. Organizations are developing energy retrofit loans that help finance capital projects and are repaid through demonstrated savings in energy bills. To date, research for this report has not identified many such opportunities for institutions, but the US Department of Housing and Urban Development has launched a program based on this model, and several large financial institutions are exploring this concept for commercial use. The industry is responding to growing interest and a belief in the long-term value of green building.

<sup>&</sup>lt;sup>56</sup> A real estate investment trust, or REIT, is a company (usually publicly traded) that specializes in owning and sometimes operating a portfolio of real estate assets such as shopping centers, medical facilities, industrial warehouses, apartment complexes, or hotels. REITs enjoy a tax advantage by distributing a large percentage of their annual taxable income to shareholders. Similar to a closed-end mutual fund. Mercer, North American Investment Dictionary, 2004.
Investment managers interviewed for this report acknowledge the downturn in real estate, citing such trends as low valuations, decreased rates of transactions and tight credit markets. Still, organizations that focus on green development and redevelopment have not wavered from these commitments, and investors have stuck with these funds. Likewise, managers with internal commitments to benchmark properties and explore LEED or ENERGY STAR certification have not ceased these efforts; rather, they have used these slower times to continue to achieve their goals for improved energy efficiency and long-term value for investors.

More asset managers and real estate investment vehicles are enhancing property energy efficiency to create long-term value.

When institutional investors are conducting due diligence on real estate asset managers, they can explore managers' willingness to pursue energy efficiency benchmarking and sequenced implementation plans, as discussed in the previous chapter.

Based on developments in the green real estate industry and growing investor interest in energy efficient real estate portfolios, asset managers are creating a variety of investment vehicles that enable investors to "green" their real estate holdings. Currently, relatively few REITS and other green real estate funds focus exclusively on ENERGY STAR or LEED-certified efficient properties. Numerous funds do commit to improving energy efficiency (and other green or socially responsible) characteristics over time. It is still relatively early for many of these funds with internal commitments, but asset managers are tracking their progress on specific initiatives while trying to integrate increased energy efficiency into their broader operations and decision making.

Three key approaches are available to indirect owners:

- Seek portfolios with goals for energy efficiency improvements for holdings.
- Use proxy voting and engagement with asset managers and public companies to address energy efficiency.
- Seek portfolios of green properties.

# Green real estate portfolios

Examples of screened portfolios include the Hines CalPERS Green Development Fund, which develops high performance, sustainable office buildings; and the Rose Smart Growth Fund, which seeks to provide both economic and environmental returns by focusing on transit-oriented development and environmentally responsible property management.<sup>57</sup> Other examples include Thomas Properties Group's High Performance Green Fund, which launched in the third quarter of 2008 with \$180 million of capital.<sup>58</sup>

<sup>57</sup> Baue, Bill, "The Growth of Green Building Funds," SocialFunds.com, 30 November 2006. http://www.socialfunds.com/news/article.cgi/2172.html

<sup>58</sup> Thomas Properties Group, Inc. Q3 2008 (Qtr End 09/30/08) Earnings Call Transcript.

# **Case Study: Hines CalPERS Green Development Fund**

Organization: Hines Type: Developer, Property Manager, Investment Manager Management structure: In-house

Hines manages the Hines CallERS Green Development Fund, which has been developing high performance, sustainable office buildings since 2005. The firm provides services in investment, development, renovation and property management, and has been integrating LEED and ENERGY STAR practices into these businesses for more than 10 years.

Hines is one of ENERGY STAR's key partners, having won ENERGY STAR Partner of the Year in 2001, 2002 and 2003 and ENERGY STAR's Sustained Excellence Award in 2004 and 2008. Hines' buildings accounted for onethird of nongovernment participating buildings in the late 1990s.

In 2008, Hines launched an aggressive plan to reassert itself as the leader in sustainable real estate by implementing three key projects. The Hines Sustainability Task Force, the first key project, examines 20 key initiatives for recommendation to the board. The Hines Center for Excellence, the second project, is a virtual center for research, development and promotion of new sustainability initiatives. Finally, HinesGO is a green office program, aligned with LEED and ENERGY STAR, to enhance the energy efficiency of a portfolio of 230 global offices.

Hines has a three-step process for developing sustainable operations, and works with each building's managers to implement it. First, Hines works with operating staff to ensure effective integration and management of the building's mechanical, electrical, plumbing and control systems. This step alone can save significant energy and water costs without any major expenditure. Second, once the operating staff understand the efficiency objectives and have benchmarked the building's energy use, the team can examine the HVAC controls for maintenance-setting adjustments. Finally, they examine the condition of the equipment itself and plan out maintenance schedules and any more costly capital projects.

Hines' efforts have been largely client-driven. As a result, every Hines property is now pursuing ENERGY STAR or LEED, depending on what makes the most sense for the given building. The results for Hines have been encouraging: Higher ENERGY STAR scores have led to operational savings and, in several instances, higher resale values.

Responsible Property Investing (RPI) funds and firms promote energy efficiency as one among a host of broader social and environmental sustainability issues. LEED is more commonly used as a standard for these funds, and so these projects may be designed to meet LEED requirements or be based on specific LEED principles. Many of these funds focus on redevelopment and, generally, hold that a broader approach to "green" makes a property more desirable for new tenants and multiple uses. RPI also increasingly meets new municipal criteria for green building mandates, affordable housing and new sources of public and private financing relating to green building or mission-related investments. Some firms, like Cherokee, also specialize in or seek out brownfield redevelopment or historic preservation projects or other niche opportunities. Due to the mission of these funds and their types of financing, issues such as proximity to transport, affordability and green space may be equally or more important than energy efficiency when greening these portfolios.

# **Commitments to greening portfolios**

Firms such as RREEF in the US and F&C Property and Hermes in the UK have made commitments to improving energy efficiency and green building practices across portfolios, as well as developing internal products and programs. Hermes, for example, has created its own Sustainability Rating System for investment properties, including energy performance, flood risk and other characteristics. RREEF created its Sustainable Building Initiative – a resource for property managers and contractors – which provides information on LEED and access to ENERGY STAR training. F&C has adopted a goal of reducing the consumption of its real estate portfolio by 20 percent over three years.<sup>59</sup>

There are also a number of REITS that have sought to green their portfolios using energy efficiency as a leading driver. Liberty Property is a REIT, with 35 LEED projects completed or under construction nationwide. Other examples include Boston Properties, Simon Property Group, ProLogis, Regency Centers Corp, Thomas Properties Group, and AMD Property Corp. ProLogis announced in January 2008 that all future developments would meet at least minimum LEED criteria in the US and a "Very Good" rating, according to the Building Research Establishment's Environmental Assessment Method (BREEAM), a UK system for properties in that region. Simon Properties lists "energy efficiency" as a core strategy in its public disclosures, and its absolute corporate energy use for operations has decreased by 9.7 percent from 2003 to 2006, resulting in approximately \$11 million in avoided annual operating costs.<sup>60</sup>

<sup>&</sup>lt;sup>59</sup> Balansen, Mark, Property Week. "F&C and King Sturge Campaign for Carbon Cutbacks: Asset Managers Set Ambitious Goal for more than 2,600 Buildings Under Management." Page 75. February 29, 2008.

<sup>&</sup>lt;sup>60</sup> Simon Property Group, "EPA Names Simon Property Group 2008 ENERGY STAR® Partner of the Year." March 4, 2008.

# **Case Study: The greening of REITs**

Organization: ProLogis Type: Real Estate Investment Trust (REIT) Size: \$32 billion (as of December, 2009) Management structure: In-house

ProLogis is a leading global provider of distribution facilities, with over 475 million square feet of industrial space leased to more than 4,500 customers in markets all across North America, Europe and Asia (as of December 2008), including manufacturers, retailers, transportation companies, third-party logistics providers and other enterprises with large-scale distribution needs. In addition to its core industrial business, the company is active in retail and mixed-use development in Europe and throughout North America as Catellus Development Group, a ProLogis company.

Currently, the company is organized into two business segments:

### **Direct-Owned**

ProLogis' direct-owned segment represents core holdings of industrial properties. Its investment strategy in this segment focuses primarily on the ownership and leasing of industrial and retail properties in key distribution markets.

## **Investment Management**

The investment management segment represents the investment management of unconsolidated property funds and certain joint ventures and the properties they own.

In February 2007, ProLogis became the first real estate company to join the Chicago Climate Exchange, the world's first voluntary greenhouse gas emissions reduction and carbon credit trading program. As an associate member, the company committed to measuring and offsetting its operational "carbon footprint" through 2010.

ProLogis is focused on improving the energy efficiency of the existing facilities in its portfolio. In 2006, it initiated a lighting program to install or upgrade the lighting systems in its North American portfolio with higher performing fluorescent lighting. As of the end of 2008, high-efficiency lighting had been installed in more than 26 million square feet of warehouse space. Compared to standard warehouse lighting systems, this translates into a savings of over 29 million kilowatt hours of electricity per year – the equivalent of powering more than 2,600 Americans' homes for one year, or producing more than 21,000 metric tons of carbon dioxide emissions.

ProLogis employs other approaches to improve energy efficiency. For example, it installs skylights and clerestory windows to create more natural light, which lowers electricity usage and operational carbon and improves indoor environmental quality for warehouse personnel. The company also installs high-reflectance roof membranes to replace more traditional black ethylene propylene diene monomer (EPDM) rubber roofing membranes, which absorb heat from sunlight. White thermoplastic polyolefin (TPO) roofing offers the same performance at essentially the same cost while reducing urban heat island effects and often providing a more comfortable work environment.

In January 2008, ProLogis announced that it will require all development in the United States to comply with LEED going forward. New properties in the UK are developed to achieve at least a "Very Good" rating in accordance with the Building Research Establishment's Environmental Assessment Method (BREEAM); and in Japan, many of its facilities comply with the Comprehensive Assessment System for Building Environmental Efficiency (CASBEE). In countries where no green building rating system exists, the company utilizes a global standards checklist based on these three leading regional rating systems. Worldwide, counting all three rating systems, ProLogis has 20 million square feet of development registered or certified as green buildingssavings and, in several instances, higher resale values.

# Green real estate fund brings new industry participants

The Multiemplover Property Trust (MEPT) exemplifies how green projects can generate and maintain green jobs. In addition to spurring its own set of dreen investments, the firms Involved with managing the MEPT have taken the lessons learned and continued to apply energy efficiency and other green principles throughout their businesses. Kennedy Associates Real Estate Council, which advises the fund, and Landon Butler & Co., which provides investor relations and administrative support, have carried their commitments to energy efficiency beyond the MEPT. In 2008 alone, Kennedy Associates decreased energy use in its portfolio by 5 percent.<sup>61</sup>

Some funds that have energy efficiency and/or green building as part of their new construction criteria have also incorporated responsible contractor policies into their investment criteria. These policies require that properties be built and operated by contractors committed to skilled workers making prevailing area wages and benefits. For example, the \$5.97 billion Multiemployer Property Trust (MEPT), which serves Taft-Hartley plans for union pension funds based on real estate investments that often utilize union labor, completed its first green project in 1995, and continues to be a leader in both LEED and ENERGY STAR certification. The MEPT is also the only fund of its type to be a signatory to the UN Principles for Responsible Investment, an investor-led initiative that promotes the consideration of environmental, social and governance issues in investment decision making from a fiduciary perspective.

Other funds that have energy efficiency and/or green building characteristics have also incorporated community development factors into their decision-making processes. The Energy Efficiency Opportunity Fund, which is a new fund resulting from a partnership between Living Cities and Green For All, provides low-cost financing to programs that help homeowners, landlords, and other building owners make cost-effective retrofit improvements, with a dual priority on deep environmental impact and economic benefits for low-income people. The Fund will have a 10-year life, with principal returned at the end of the Fund. During the life of the Fund, investors will receive current interest payments, as well as third-party verification of the social, economic and environmental impacts of the investments. This type of investment offers an opportunity to diversify within a green real estate portfolio.

Further opportunities to diversify a real estate portfolio include community investment funds, which originated to assist banks in meeting their requirements under the Community Reinvestment Act. Originally, banks could invest in these funds, which purchased debt instruments that met the criteria for lower-income housing and geographies identified under the Community Reinvestment Act. Today, these funds have a broader client base including many institutional investors.

One firm, Community Capital Management, offers a mutual fund that invests primarily in government-related bonds that support community development benefitting low-to-moderate-income families and neighborhoods. Community Capital Management recently established a screening process for "green" fixed income investing for a client. The firm has developed in-house capacity to identify instruments, such as municipal bonds issued to support brownfield remediation, US agency Multi-Family Backed Securities, which are collateralized by affordable housing properties with green design components, and loans to small, sustainable businesses. The specific green or energy-related aspects of these types of investment will differ depending on the bond issuer, but these investments offer yet another opportunity to diversify within a green real estate portfolio.

<sup>61</sup> Burr, Andrew C. At Kennedy Associates, Benefits of Green Building are Real: The Real Estate Investment Manager is Leaving its Mark on Many Prominent Sustainable Projects. CoStar Group, 10 July 2009. Web.

# More investors are using proxy voting and shareholder engagement to promote energy efficiency in real estate holdings

Asset owners with equity shares in publicly traded building or construction companies, big box retailers, property managers, or hotel/restaurant chains are increasingly advocating for better energy efficiency performance of company properties. Climate change and environmental issues are perennial shareholder proposal topics at public companies, and climate and energy resolutions have been receiving increasing levels of shareholder support.

Over the past two years, investors have put particular focus on these issues by taking three steps:

- Adopting proxy voting guidelines that address these issues
- Conducting shareholder engagement and dialogue, including filing shareholder resolutions
- Reviewing climate and environmental efficiency issues at the portfolio and stock level

Proxy voting is probably the most prevalent method for investors to advocate energy efficiency in real estate public equities. Shareholders can use the power of the proxy to promote better climate mitigation practices and better disclosure of energy performance within the real estate industry. Votes supporting disclosure of climate change and energy programs can help focus company managements' attention on how energy consumption affects the bottom line. Ceres has proposed model proxy voting guidelines through INCR that include policies on disclosure, emission reductions and investment in renewable energy sources. Proxy service providers such as RiskMetrics, Glass Lewis and Proxy Governance also have services that can guide investors to make their proxy voting more supportive of climate and energy initiatives. In addition, some pension plans, such as the American Federation of Labor and Congress of Industrial Organizations (AFL-CIO), make their proxy voting guidelines public for others to utilize.

Some institutional investors have developed clear guidelines for how to vote on resolutions filed by other investors, and have also adopted the shareholder resolution model to REITS, homebuilders and related companies. Shareowners have only engaged a few REITS in the US on the issues of sustainability practices, but these discussions have led to significant improvements. The REITS that have received shareholder resolutions have responded favorably and made major commitments. For example, Liberty Property Trust (owner of over 73 million square feet of office and industrial space) and Simon Property Group (the largest developer of shopping malls in the US) both agreed, in response to shareholder resolutions, to expand their energy efficiency reporting in their 10-K filings. A shareholder resolution may target disclosure, goals or timelines related to energy efficiency or sustainable building practices. Often, shareholder resolutions recommend that managers set quantifiable energy savings goals and report on progress toward those goals. Shareholders filing these types of resolutions often subscribe to the "what gets measured, gets managed" philosophy. If managers commit to measuring energy use in real estate holdings, they are more likely to improve energy efficiency and use energy efficiency metrics in making investment decisions. Because the business case for addressing energy efficiency is clear, resolutions that address this issue are better positioned to withstand challenges if target companies petition the Securities and Exchange Commission (SEC) for permission to omit these resolutions from their proxy statements.

Because many companies are willing to speak with shareholders about these issues, however, very few energy efficiency resolutions result in SEC petitions. Investors are prepared to get involved in a dialogue and withdraw the resolution if the company agrees to certain requests. The Nathan Cummings Foundation, for instance, has worked closely with other investors to encourage the practice of filing shareholder resolutions with companies in the homebuilding, REIT and retail sectors, asking them to report on their approaches to climate change and to establish voluntary greenhouse gas emission reduction goals for products and operations.

## Sample shareholder resolution language

WHEREAS: Buildings are the largest source of the greenhouse gas (GHG) emissions that are causing global warming, and in the United States, half of building-related emissions are from houses. The EPA estimates that the residential end-use sector accounted for 21 percent of CO2 emissions from fossil fuel combustion in 2007.

With residential end-use accounting for such a high proportion of GHG emissions stemming from fossil fuel combustion, a number of recent studies have focused on energy efficiency improvements in residential dwellings as a potential source of emission reductions. One study in The McKinsey Quarterly found that nearly a quarter of cost-effective GHG ebstement potential involves efficiency-enhancing measures geared toward reducing demand in the buildings and transportation sectors. A second McKinsey study concluded that the residential sector represents the single-largest opportunity to raise energy productivity, noting that, "The adoption of available technologies (including high-efficiency building shells, compact fluorescent lighting, and high-efficiency water heating) would cut ... end-use demand for energy by 32 QBTUs in 2020, equivalent to 5 percent of global end-user demand in that year."

**RESOLVED:** Shareholders request that the Board of Directors adopt quantitative goals, based on available technologies, for reducing total GHG emissions from the Company's products and operations and report to shareholders by December 31, XXXX, on its plans to achieve these goals. Such a report will omit proprietary information and be prepared at reasonable cost.

When shareowners agree to withdraw a resolution, they work directly with the target company to come up with a collaborative solution that satisfies both parties and the intent of the resolution. Engagement with companies also occurs outside of the proxy process through investor statements and collaborative engagement initiatives. These types of initiatives include the INCR and the Carbon Disclosure Project (CDP). For a comprehensive list of collaborative engagement initiatives, please see Appendix A.

## **Case Study: Energy efficiency-focused shareholder resolutions**

Organization: Nathan Cummings Foundation (NCF) Type: Foundation

Size: \$400 million (approximate endowment)

Management structure: External manager, Internal responsible investment and shareholder work

The Nathan Cummings Foundation focuses most of its energy efficiency work on the equity side of its portfolio. In 2005, the foundation first began to look at the energy efficiency of homes produced by the homebuilders in its portfolio. In 2005, the foundation added a focus on big-box retailers, which tend to own and operate large amounts of energy-intensive space. The decisions to focus on homebuilders and retailers were driven by the belief that more energy efficient buildings lead to both lower operating costs and more competitive products.

The foundation has filed a number of successful shareholder resolutions with companies in the homebuilding and retail sectors asking them to report on their approaches to addressing climate change, including energy efficiency, and to establish voluntary GHG emission reduction goals for products and operations. It has not asked companies to set specific goals, but rather requested that they develop voluntary reduction targets on their own.

The foundation has had particular success with homebuilders. A number of homebuilders, including KB Home, Centex and D.R. Horton, have increased their disclosure after receiving shareholder proposals. Two of the companies have also set concrete goals for increasing the energy efficiency of the homes they build.

In July 2008, Centex announced plans to implement its Energy Advantage program in all homes it builds throughout the United States, beginning in January 2009. The announcement followed several years of shareholder filings by the foundation asking the company to disclose information on its approach to energy efficiency and climate change. Centex Energy Advantage homes are estimated to achieve a 10 to 22 percent efficiency improvement when compared to standard efficiency houses built to the current code. Taken together, these homes will avoid the production of thousands of tons of GHG emissions over their lifetimes.

Retailers have also increased their disclosure and set energy efficiency targets following engagement by the foundation. For instance, after receiving two shareholder proposals focusing on climate change and energy efficiency, Kroger set a goal of reducing overall energy consumption in its stores by 30 percent by 2010. The company also set a goal of reducing vehicle miles traveled by 2 percent by 2010. When the foundation first submitted its resolution, the company had no reporting on climate change and no publicly reported emission reduction efforts. The foundation's first resolution at Kroger received 37.44 percent voting support. The 2008 resolution received 39.6 percent of the vote. When nearly 40 percent of its shareholders say an issue is important, a company begins to take notice.

Most recently, Nathan Cummings secured a commitment from Pulte to report on the number of homes it builds to various energy efficiency program specifications and a promise to include a discussion of strategies for increasing these numbers going forward. The company also responded for the first time to the CDP survey, as a result of shareholder resolutions.

# Institutional investors owning real estate either directly or indirectly have an interest in policy reforms that will initiate energy efficiency in the real estate sector.

The financial crisis of 2008 and the momentum leading up to global climate change talks in Copenhagen in December 2009 have prompted institutional investors managing trillions of dollars to appeal to governments, regulators and industry associations to establish formal targets for reducing global GHG emissions. The current US federal administration is open to dialogue on green building, green jobs, energy efficiency and responsible investment in general. A number of agencies within the US government have authority to facilitate investment and programs to develop new products and energy and cost saving measures. These developments can help remove market barriers to widespread energy efficiency initiatives. Investor involvement in ENERGY STAR, US Green Building Council and Green Globes can also help ensure that research and development of new tools for tracking and measuring energy efficiency help improve energy efficiency throughout the real estate sector.

This year, investors signed a joint statement regarding the Obama administration's stimulus plan. The letter urged Congress to pass legislation that would create a stable framework within which private investment could drive energy efficiency. It recognized the immediate impact of energy efficiency measures for reducing greenhouse gas emissions, but focused on the need for a strong national Energy Efficiency Resource Standard. This letter is printed below.

Whether it be by adopting proxy voting guidelines that address energy efficiency, conducting shareholder engagement and dialogue, filing shareholder resolutions, or reviewing climate and environmental efficiency issues at the portfolio and stock level, investors in real estate funds and public equity have a variety of opportunities to improve energy efficiency across the real estate sector.

# Case Study: Moving the market through public policy

Excerpt from a February 25, 2009 letter:

Dear Majority Leader Reid and Republican Leader McConnell:

We are 35 treasurers, comptrollers, institutional investors, asset managers, and other leaders representing over \$3.2 tillion in assets. With the stimulus bill, the President and Congress have made a significant public investment in the transition to a clean energy economy. Now we urge you to move quickly to pass other legislation – including on energy, transportation, and climate change – that will create a framework in which private investment can drive energy efficiency, renewable energy, and reduce greenhouse gas emissions and that will change public transportation investment to lower oil use and greenhouse gases. Today, our investments face an uncertain policy environment, making it difficult to invest in the clean energy approaches we need. As long-term investors, we need stable national policy to help guide the companies in which we invest so that they can be profitable over the next several decades in a low carbon, clean energy economy.

Making that long-term future a reality requires action now, and the major opportunity in the short-term is energy efficiency. The American Council for an Energy-Efficient Economy (ACEEE) suggests that the U.S. could cost-effectively achieve energy savings of 25-30% or more over the next 20-25 years,<sup>52</sup> [and the McKinsey Global institute similarly suggests that global energy demand growth could be cut by at least half by 2020 with additional investments in energy efficiency.]<sup>63</sup> As fiduciaries and long-term investors, we recognize that energy efficiency and conservation are the fastest, easiest, and cheapest ways to significantly reduce greenhouse gas emissions and improve the bottom line of the companies and real estate in which we invest, especially with demand for energy increasing. Furthermore, electricity markets generally do not reward energy efficiency, which means there is a need for this highly-regulated arena to have policies that send the right signals to utilities and that remove barriers to efficiency.

Accordingly, we urge you and your colleagues to enact a strong national Energy Efficiency Resource Standard (EERS). According to the Federal Energy Regulatory Commission (FERC), more than ten states already have a standalone EERS (and about the same number include energy efficiency as part of their renewable energy goals);<sup>64</sup> several others are considering such a standard. But the important national economic and energy security ramifications here necessitate national focus and leadership. Energy efficiency should be the "fuel of first choice," and setting national energy savings targets can help ensure that all states share in the benefits of energy efficiency – including saving consumers money, reducing air pollution, and promoting economic development. ACEEE estimates that a robust national EERS (15% electricity savings and 10% natural gas savings by 2020) will create 260,000 net jobs and save utility customers a net \$144 billion.<sup>66</sup> Energy efficiency is the cheapest form of power we can produce, and it is time for national policy to step in and tell electric utility companies that they need to shift their business practices to deliver a lot more of it.

## Sincerely,

## PENSION FUNDS, LABOR, STATE TREASURERS, STATE/CITY COMPTROLLERS

California Public Employees' Retrem California State Teachurs' Addremant Connecticut State Teacours' Manuel State Teacure Mayland State Trassure Hew York State Comptroller Hew York State Comptroller Oregon State Trassurer SEIU Master Trassurer

a' Retirement System Retirement System retirement System retirement System retirement Mathe State Treasurer Massachusetts State Treasurer Massachusetts State Treasurer New York City Exployees' ar Retirement System North Carolina State Treasurer Rhode Island General Treasurer Whote Island General Treasurer Whote Island General Treasurer Whote Island General Treasurer

# FINANCIAL SERVICES FIRMS, ASSET MANAGERS & OTHER LEADERS IN INVESTING

BlackRock Calvert Asset Management Company F & C. Asset Management Green Century Capital Management MissionPoint Capital Portfolio 21 Tri-State Coalition for Responsible Investment Walden Asset Management

Boston Common Asset Management Deutsche Asset Management Friends' Richziary Corporation Local Authority Pension Fund Forum Par World Funds Trillium Asset Management Unitarian Universalist Association Winslow Asset Management

<sup>62</sup> Ehrhardt-Martinez, Karen and Laitner, John A. "Skip," American Council for an Energy-Efficient Economy, "The Size of the U.S. Energy Efficiency Market: Generating a More Complete Picture," May 2008, http://www.aceee.org/pubs/e083.htm.

<sup>63</sup> McKinsey Global Institute, "The case for investing in energy productivity," February 2008, http://www.mckinsey.com/mgi/publications/Investing\_Energy\_Productivity/.
<sup>64</sup> Federal Energy Regulatory Commission, "Energy Efficiency Resource Standards," December 2008,

http://www.ferc.gov/market-oversight/mkt-electric/overview/elec-ovr-eeps.pdf.

<sup>65</sup> ACEEE, "Energy Efficiency Resource Standard (EERS) Retail Electricity and Natural Gas Distributors," February 2009, http://www.aceee.org/energy/national/FederalEERSfactsheet\_Feb09.pdf.



This section outlines some best practices for direct owners of property and investors in real estate funds and public equity. As this report has shown, all types of owners and shareholders have opportunities to affect energy efficiency in the real estate sector. In order to take advantage of these opportunities, owners and shareholders should review the following practices and initiate actions best suited for their real estate portfolios.

# Direct owners of property

Because direct owners of property each have different levels of internal resources and commitments to promoting green real estate, there is no standard approach to enhancing the energy efficiency of real estate holdings. Based on the current state of direct owners' holdings and the actions they have already taken to promote energy efficiency or other sustainability practices, practical next steps vary. The following items highlight common steps in a logical order and some important issues for further discussion and exploration.

Across all steps and considerations investors are encouraged to make use of the growing network of experts and peers practicing in this space. A list of resources is provided in Appendix A.

## 1. Education and buy-in

A recommended first step is to develop sufficient knowledge in-house and garner enough support to launch and implement an energy efficiency program. This step includes educating trustees, staff and other stakeholders on the business case for energy efficiency, outlining resources and costs, and raising questions. A next step consists of gathering data on the existing portfolio through preliminary discussions with property managers and investment partners, and then, for owners with sufficient resources, formally benchmarking. Owners can consult existing databases and sources such as ENERGY STAR and USGBC to evaluate their own next steps.

## Discussion topics may include:

- 1. What interest is there internally (among trustees, staff and asset managers) and from external stakeholders?
- 2. What is the business proposition for pursuing energy efficiency gains in the direct real estate portfolio?
- 3. What are some recent developments among real estate services firms and other key players in this area?
- 4. What existing networks and partners can be useful in gathering information and assisting with project planning?
- 5. What are the appropriate action items and who will manage and implement them?

## 2. Benchmarking and policy

Benchmarking represents arguably the single most important step owners can take toward improving energy efficiency in real estate investments. The development of realistic and meaningful targets and goals for energy efficiency programs hinges on first conducting a careful baseline measurement of existing holdings' current energy performance. Benchmarking also enhances the internal knowledge base among trustees and property managers.

Discussion topics may include:

- 1. Will the policy/targets include:
  - Sub-asset class distinctions?
  - Qualitative as well as quantitative goals?
  - Monitoring and disclosure provisions?
- 2. What benchmarking tools/framework will be utilized?
- 3. How and over what time frame will benchmarking be implemented?
- 4. What milestones should be set to track incremental progress?
- 5. Is there a threshold for ROI or payback period that will frame the policy-setting and implemented projects?
- 6. What will be the monitoring and reporting mechanism and process?

## 3. Choosing property managers and service providers

When designing or implementing an energy efficiency or green policy, a direct property owner may consider including energy efficiency provisions in service agreements and contracts. These may include mandatory use of ENERGY STAR or other benchmarking tools, training, etc.

Many pioneering green real estate firms and investors favor employing union labor due to energy efficiency training programs offered by unions. Owners may need to change existing responsible contracting policies to specify union labor or other pro-green practices.

Specific considerations potentially include:

- 1. Is there an existing responsible contractor or procurement policy that can be modified to include energy efficiency goals?
- 2. Are existing contractors and property managers qualified to implement greater energy efficiency measures?
- 3. Can specific energy efficiency criteria be built into hiring practices for real estate-related services?
- 4. What type of support (and how much) can your organization offer to contractors to improve their knowledge and capabilities?
- 5. What deadlines need to be defined to ensure timely delivery of energy efficiency services by contractors?

# Indirect investors: Real estate funds and public equity

In order to promote enhanced energy efficiency in real estate funds and public equity, investors and real estate funds can work through their asset or fund managers to engage property and building managers, developers, builders, or companies with large real estate holdings, such as retailers. The following steps highlight some best practice actions.

Across all steps and considerations investors are encouraged to make use of the growing network of experts and peers practicing in this space. A list of resources is provided in Appendix A.

## 1. Engage with asset managers

Many asset or fund managers are benchmarking and improving energy performance within their real estate portfolios. Investors can initiate dialogue with their managers, as they explore the next steps toward benchmarking.

Some questions to ask managers include:

- 1. In what ways do you consider energy efficiency a valuable and variable characteristic of properties?
- 2. Do you analyze energy consumption and efficiency of properties before investing and throughout the holding period?
- 3. What efforts have you made to benchmark the energy efficiency of your existing portfolio?
- 4. What is your familiarity and experience with LEED and ENERGY STAR programs and tools?
- 5. In what ways do you encourage property managers and tenants to conserve energy and promote more energy efficient properties?

## 2. Engage with portfolio companies

Investors holding companies indirectly through real estate funds or public equities can promote energy efficiency by engaging with portfolio companies through proxy voting, shareholder dialogue and resolution filing.

Blueprints of successful engagement campaigns come from The Nathan Cummings Foundation in the US, Ethical Funds in Canada, and F&C Asset Management in the UK. Networks promoting shareholder engagement include the Interfaith Center for Corporate Responsibility (ICCR) and the United Nations Environment Programme Finance Initiative's (UNEP FI) Principles for Responsible Investment (PRI). Considerations include:

- Do funds have proxy voting guidelines that stipulate support for shareowner resolutions encouraging energy efficiency measures?
- 2. Do funds have a track record on shareholder dialogue with portfolio companies around energy efficiency issues?
- 3. Have funds filed shareowner resolutions asking portfolio companies to improve or report on energy efficiency measures?
- 4. Does your organization have its own voting policies to support these issues?
- 5. Is your organization positioned to lead or join a campaign for improved energy efficiency performance or disclosure in the public markets?

Recent shareholder resolutions and engagement topics have included:

- 1. Increased disclosure on energy efficiency or GHG emissions of products/portfolio
- 2. Incorporation of green building strategies and use of alternative energy into operations
- 3. Evaluation of climate change risks
- 4. Use of environmental management systems
- 5. Governance structure for climate change and energy efficiency<sup>66</sup>

## 3. Participate in industry networks

Existing industry initiatives offer a range of opportunities for investors interested in embarking on an energy efficiency program to collaborate with other investors. ICCR and Ceres are coalitions of investors that engage in research and advocacy on environmental topics. INCR, a program of Ceres, has a dedicated Real Estate Working Group (which is responsible for this paper.) Other initiatives, such as the PRI and Boston College's Institute for Responsible Investment, have working groups dedicated to Responsible Property as well. The EPA and the US Green Building Council also offer opportunities to communicate with experts and other practitioners. If you are part of a smaller organization or do not yet have a large commitment to improving energy efficiency in your real estate portfolio, you might want to begin speaking to others about the range of approaches and best practices.

Considerations could include:

- 1. What groups and networks do you already have access to that might offer exposure to energy efficiency and green building expertise?
- 2. What additional initiatives may be most appropriate to participate in given resources, organizational support and momentum?
- 3. Are there conferences related to green building, real estate, energy efficiency, responsible property investing or climate change that would be helpful?

<sup>66</sup> Compiled from www.ethicalfunds.com, www.unpri.org and Shaffer, Laura. Nathan Cummings Foundation. Personal Interview. Feb. 9, 2009.



This report set out to equip investors with the latest developments and best practices around improving energy efficiency in real estate portfolios. No matter how an investor is exposed to real estate, whether through outright ownership of properties, through related public equity investments there are a variety of ways to become engaged and realize benefits. The benefits will vary depending on the program implemented and the types of investments targeted. However, research to date demonstrates that:

- Energy efficient buildings offer a measurable financial benefit over non-green buildings, in the form of higher rent, occupancy, valuation and lower operating costs
- No- or low-cost energy efficiency improvements can have quick and dramatic impacts on property operating costs
- Poorly performing buildings represent an opportunity for a significant investment gain when it comes to energy efficiency
- Additional improvements require planning, partnerships and initial investments, but can also decrease operating expenses and raise resale and leasing value
- Investment managers and products that consider energy efficiency and green building practices are increasingly available to investors
- Barriers to implementing energy efficiency improvements are eroding as demand grows, research on the benefits continues, and supporting products and services improve feasibility and cost-effectiveness
- A growing number of strong networks, initiatives and tools are helping investors, owners and property managers measure and improve energy performance and prioritize new projects and programs
- All of the above factors facilitate indirect approaches to energy efficiency improvements, which provide further opportunities to investors

First steps for investors wishing to delve more deeply into their real estate portfolio to uncover potential energy efficiency benefits, may consider the following steps:

- 1. Review current real estate investment in terms of direct, indirect and public equity exposure to energy efficiency opportunities.
- 2. Examine the current policies and practices of property managers, investment managers or related public companies for energy efficiency programs.
- 3. If necessary, build support internally by communicating the energy efficiency business case, sharing case studies, and taking relatively simple first steps.
- 4. In launching an energy efficiency initiative, consider a practical plan for benchmarking (This may take place on a building-to-building, manager-to-manager, or company-to-company basis).
- 5. Once a baseline is established, create and communicate meaningful and achievable targets and implement projects.

The following section provides a list of websites where additional information and contacts can be found. This report, along with those additional resources, provides a detailed illustration of how investors can address climate-related concerns while maintaining and enhancing the value of their real estate portfolios.



Organization	Description	Website
Building Owners and Managers Association (BOMA)	BOMA International is a primary source of information on office building development, leasing, building operating costs, energy consumption patterns, local and national building codes, legislation, occupancy statistics and technological developments. BOMA manages the "7 Point Challenge" and the BOMA Energy Efficiency Program (BEEP), in addition to publica- tions, conferences, and lobbying.	http://www.boma.org/
Carlion Disclosure Project (CDP)	The Carbon Disclosure Project (CDP) is an independent not-for-profit organization that holds the largest database of corporate climate change information in the world. The goal is to facilitate a dialogue between companies and investors to encourage corporate disclosure of climate data.	http://www.cdproject.net/
nentazzen erren erretzetzetzen erretzetzetzen erretzetzetzetzetzetzetzetzetzetzetzetzetze	Ceres is a national network of investors, environmental organizations and other public interest groups working with companies and investors to address sustainability challenges such as global climate change.	http://www.ceres.org
Green Globes	Green Globes system is a building environmental design and management tool. It delivers an online assessment protocol, rating system and guidance for green building design, operation and management. It provides market recognition of a building's environmental attributes through third-party verification.	http://www.greenglobes.com/
Interfaith Center on Corporate Responsibility (ICCR)	ICCR's membership is an association made up of almost 300 faith-based institutional inves- tors, including national denominations, religious communities, pension funds, foundations, hospital corporations, economic development funds, asset management companies, colleges and unions. ICCR and its members press companies to improve their social and environmental sustainability, primarily by sponsoring over 200 shareholder resolutions per year on major social and environmental issues.	http://www.iccr.org/
Investor Network on Climate Risk (INCR)	INCR is a \$8 trillion network of investors that promotes better understanding of the financial risks and opportunities posed by climate change. Its climate change action plan aims to boost investments in energy efficiency and clean energy technologies and require tougher scrutiny of carbon-intensive investments that may pose long-term financial risks.	http://www.incr.com
Rocky Mountain Institute (RMI)	Rocky Mountain Institute is an independent, entrepreneurial nonprofit think-and-do tank™ that drives the efficient and restorative use of resources. Rocky Mountain Institute's work in the built environment takes an integrated approach by seeking to increase energy efficiency while simultaneously addressing building and community design, comfort, and health.	http://www.rmi.org
RP1 Center (Boston College)	The institute for Responsible Investing at Boston College works with Professor Gary Pivo of the University of Arizona to stimulate new vocabulary, research, and investments in the field of Responsible Property Investing (RPI). To that end, the IRI and Professor Pivo have developed the RPI Center to coordinate collaborative activity, information sharing, and research into the theory and practice of responsible investing.	http://bcccc.net
UNEP Finance Initiative Property Working Group	This working group aims to encourage property investment and management practices that achieve the best possible environmental, social and governance (ESG) and financial results.	http://www.unepfi.org/ work_streams/property/
UN Principles for Responsible investment (PRI)	The UN PRI provides a framework to support the growing view among investment profes- sionals that responsible management of environmental, social and corporate governance (ESG) issues is a fiduciary duty that can affect the performance of investment portfolios.	http://www.unpri.org/
US Environmental Protection Agency (EPA)	EPA leads the nation's environmental science, research, education and assessment efforts. The mission of the Environmental Protection Agency is to protect human health and the environment. ENERGY STAR $\boldsymbol{\varpi}$ is a joint program of the EPA and the US Department of Energy.	http://www.epa.gov/ http://www.energystar.gov
US Green Building Council (USGBC)	The USGBC is a non-profit membership organization with a vision of a sustainable built environment within a generation, its membership includes corporations, builders, univer- sities, government agencies and other non-profit organizations. USGBC is dedicated to expanding green building practices and education, and its LEED® (Leadership in Energy and Environmental Design) Green Building Rating System™.	http://www.usgbc.org/



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# A SENATE BILL THAT VALUES ENERGY EFFICIENCY A SENATE BILL THAT VALUES ENERGY EFFICIENCY

Helpful? 1 Sign in to vote

Proposed legislation would require home appraisals to reflect expected energy costs, allow homeowners to recover investments in upgrades, and even create jobs in the retrofit and construction sectors POSTED ON NOV 1 2011 BY **RICHARD DEFENDORF** 

It's a little early to start high-fiving, but there are at least a couple of signs that longstanding approaches to mortgage underwriting and property appraisals might eventually begin factoring energy performance into valuations.

One source of change in that direction is an addendum to the standard Fannie Mae Form 1004 used for residential appraisals. Issued by the Appraisal Institute, the addendum lists items that would be eligible for consideration within the appraised value of a property, including insulation systems (their type, location, and R-value); water efficiency systems; daylighting features; appliance performance ratings; average utility costs; energy audit data; photovoltaic systems; LEED for Homes and National Green Building Standard certifications and scores; and government incentives that may have been applied to the purchase or installation of the property's energy efficiency systems. Another, more sweeping, initiative, designed to reckon energy efficiency performance with mortgage

underwriting, is the Sensible Accounting to Value Energy Act of 2011 (S.1737), introduced on October 19 by Senator Michael Bennet, Democrat of Colorado and Senator Johnny Isakson, Republican of Georgia. The SAVE Act, as it is known, would require that



The HERS Index would be an approved metric for use in energycost estimates required under the SAVE Act. The legislation was proposed on October 19 by Senator Michael Bennet (D-CO) and cosponsored by Senator Johnny Isakson (R-GA).

home energy costs be factored into the formula for determining a home's overall value and the prospective homebuyer's eligibility for a loan.

# A HERS rating and mortgage underwriting

The preferred tool for estimating energy costs is Residential Energy Service Network's Home Energy Rating System, although the law would allow other suitable third-party methods to be used (alternative methods must be approved by the Department of Housing and Urban Development, in consultation with the Department of Energy).

The Alliance to Save Energy – a coalition of industry, government, and consumer interests – points out that under the SAVE Act a seller whose home is rated as 30% more energy efficient than a comparably sized home built to barely meet the 2006 International Energy

Conservation Code would see about \$10,000 added to its appraised home value. And while this higher price would seem to push prospective buyers closer to their loan-eligibility limit, the energy efficiency of the house in this example, the ASE notes, could actually work in the buyers' favor, since it would reduce the home's projected annual energy costs by about \$700. Under the SAVE Act, those projected energy savings would be among the debt-to-income factors used in determining whether prospective buyers qualify for a loan.

SAVE Act requirements would apply to loans backed by Fannie Mae, Freddie Mac, and the Federal Housing Administration.

# Modeling the potential effects of the law

Endorsed by the Appraisal Institute, the U.S. Chamber of Commerce, the U.S. Green Building Council, and the Natural Resources Defense Council, the SAVE Act is touted as a potential driver of growth in retrofit and homebuilding sectors focused on energy efficiency. The American Council for an Energy-Efficient Economy, for example, estimates that, because the law would allow homeowners to recover the cost of energy efficiency improvements upon the sale of their homes, its enactment could create 83,000 jobs by 2020 and reduce energy costs for single-family homeowners by \$1.1 billion annually.

When it comes to increasing the number of energy efficiency upgrades, ACEEE estimates don't show huge market penetration overall – 0.01% in 2013 (about 8,600 home upgrades annually) and about 0.7% by 2020 (about 650,000 upgrades annually) – but enough to slowly nudge up employment numbers in the retrofit and homebuilding categories. The analysis assumes a 15% average energy savings per home and about \$5,000 in renovation costs per project.

Image Credits:

Residential Energy Service Network

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# Banks may overlook value of energy efficiency

By Kenneth R. Harney, Special to the Times

Published Friday, August 26, 2011

# Gauging the value of energy efficiency

WASHINGTON — Home energy efficiency and sustainability have been major policy priorities for the Obama administration, but beyond the documentable savings on utilities bills, what other value is there?

Housing groups and housing officials say that definitive statistical data covering multiple regions of the country are scarce. But some research projects in Oregon, Washington and California offer promising hints. In a study covering existing and new houses sold between May 2010 through April 30, the Earth Advantage Institute, a nonprofit group in Portland, Ore., found that newly constructed homes with third-party certifications for sustainability and energy efficiency sold for 8 percent more on average than noncertified homes in the six-county Portland metropolitan area. Existing houses with certifications sold for 30 percent more.

The raw sales data in the study were provided by the Portland Regional Multiple Listing Service. "Certified" houses were defined as those carrying Energy Star or LEED for Homes designations, or Earth Advantage home certifications. (LEED stands for Leadership in Energy and Environmental Design.) The latest study was the fourth in an annual series conducted by Earth Advantage, each of which has shown clear price premiums for certified houses.

However, officials caution that using average sales prices pulled from MLS data without attempting to measure "comparable" homes against one another directly may not be conclusive. For instance, newly constructed certified houses may be more expensive to start, and existing certified homes may be larger and more likely to be located in higher-cost neighborhoods where homeowner adoption rates for energy-efficiency measures are higher.

Nonetheless, said Dakota Gale, Earth Advantage's manager of sustainable finance, looking back at four years of studies, "we can still see a consistent trend that third-party certification continues to result in a higher sales price, even during the past year when home sales were down."

What about the return on improvements? A recent study on houses in San Diego and Sacramento, Calif., published by the National Bureau of Economic Research, took a different tack: When you install photovoltaic solar panels on your roof, how much do you get back in market resale terms?

Researchers examined home sales in both metropolitan areas between 2003 and 2010 and found that, on average, solar panel installations cost owners in a sample of homes in the \$500,000 range \$35,967. But with federal and state subsidies, the net average cost came down to \$20,892. This net expenditure, in turn, yielded an increase in appraised value by \$20,194 - a 97 percent rate of recovery on the investment.

Though less than 100 percent, a 97 percent recovery rate is much higher than most home improvements in the most recent "Cost vs. Value" study conducted by *Remodeling* magazine — well above major kitchen and bathroom renovations.

Kevin Morrow, senior program manager for green building at the National Association of Home Builders, says that although many newly constructed homes come with energy and sustainability certifications, banks don't necessarily recognize their value when it comes to providing mortgage money.

For example, bank underwriters often do not include reduced monthly utilities costs in the household income/household expense ratios that affect the maximum mortgage amounts available to buyers.

"The case needs to be made (to lenders)," he said, "that, hey, these (highly efficient) houses will cost less to operate, so they should be worth more."

Morrow added that appraisers are part of the issue as well if they don't have the training to recognize and credit extra value to houses that have money-saving solar installations, geothermal heating and cooling, Energy Star appliances throughout, water conservation features and other green improvements.

Kenneth R. Harney can be reached at kenharney@earthlink.net.

© 2012 • All Rights Reserved • Tampa Bay Times 490 First Avenue South • St. Petersburg, FL 33701 • 727-893-8111 <u>Contact Us | Join Us | Advertise with Us | Subscribe to the Tampa Bay Times</u> <u>Privacy Policy | Standard of Accuracy | Terms, Conditions & Copyright</u> New bill would require factoring energy efficiency into a home's value - Los Angeles Tim... Page 1 of 1

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# Factoring energy efficiency into a home's value

*Under the SAVE (Sensible Accounting to Value Energy) Act, estimated energy-consumption expenses for a house would be included as a mandatory new underwriting factor.* 

## October 30, 2011 | By Kenneth R. Harney

Reporting from Washington — When you apply for a mortgage to buy a house, how often does the lender ask detailed questions about monthly energy costs or tell the appraiser to factor in the energy-efficiency features of the house when coming up with a value?

Hardly ever. That's because the big three mortgage players - Fannie Mae, Freddie Mac and the Federal Housing Administration, which together account for more than 90% of all loan volume - typically don't consider energy costs in underwriting. Yet utility bills can be larger annual cash drains than property taxes or insurance - key factors in standard underwriting - and can seriously affect a family's ability to afford a house.

A new bipartisan effort on Capitol Hill could change all this dramatically and for the first time put energy costs and savings squarely into standard mortgage underwriting equations. A bill introduced Oct. 20 would force the three mortgage giants to take account of energy costs in every loan they insure, guarantee or buy. It would also require them to instruct appraisers to adjust their property valuations upward when accurate data on energy efficiency savings are available.

Titled the SAVE (Sensible Accounting to Value Energy) Act, the bill is jointly sponsored by Sens. Michael Bennet, a Democrat from Colorado, and Johnny Isakson, a Republican from Georgia. Here's how it would work: Along with the traditional principal, interest, taxes and insurance (PITI) calculations, estimated energy-consumption expenses for the house would be included as a mandatory new underwriting factor.

For most houses that have not undergone independent energy audits, loan officers would be required to pull data either from previous utility bills — in the case of refinancings — or from a Department of Energy survey database to arrive at an estimated cost. This would then be factored into the debt-to-income ratios that lenders already use to determine whether a borrower can afford the monthly costs of the mortgage. Allowable ratios probably would be adjusted to account for the new energy/utilities component.

For houses with significant energy-efficiency improvements already built in and documented with a professional audit such as a home energy rating system study, lenders would instruct appraisers to calculate the net present value of monthly energy savings — i.e., what that stream of future savings is worth today in terms of market price — and adjust the final appraised value accordingly. This higher valuation, in turn, could be used to justify a higher mortgage amount.

For example, Kateri Callahan, president of the Alliance to Save Energy, a nonprofit advocacy group and a major supporter of the new legislation, estimates that a typical new home that is 30% more energy efficient than a similar-sized average house will save about \$20,000 in utility expenses over the life of a mortgage. Under the Bennet-Isakson bill, appraisers would be required to add those savings to the current market valuation of the house. In this instance, Callahan says, the increase in value would be about \$10,000.

Dozens of housing, energy and environmental groups have endorsed the new legislation including appraisers, large home builders, the U.S. Green Building Council, the Natural Resources Defense Council, green-designated real estate brokers, the Institute for Market Transformation and the National Assn. of State Energy Officials, among others.

Business groups such as the U.S. Chamber of Commerce are backing the legislation because they see it as an employment generator that requires no federal budget outlays and no new taxes or programs. A joint study by the American Council for an Energy-Efficient Economy and the Institute for Market Transformation estimated that 83,000 new jobs in the construction, renovation and manufacturing industries could be created by the legislation if the new underwriting rules were phased in over a period of years.

But you might ask: In a fractious, polarized Congress, could this bill actually make it through this session? The co-sponsors are optimistic and supporting groups say there is substantial bipartisan support - a rarity - for the idea in both the House and Senate.

In the meantime, for homeowners who think that their energy-efficiency and cost-saving improvements should be worth something, there is no rule barring you from asking a qualified appraiser or a lender to assess the added market value of those features. You can get your house rated and documented and pretty much insist they do precisely that.

Or you can invest in documented improvements that save on utility expenses -a worthy goal in its own right -and hope that the federal agencies see the light and change their underwriting and valuation procedures before you go to sell. Sooner or later this is going to happen.

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YOUR SOURCE FOR GREEN PRODUCTS + TECHNOLOGY A MAGAZINE OF THE AMERICAN INSTITUTE OF ARCHITECTS

# From: <u>BUILDER</u> 2011 Posted on: June 8, 2011 10:31:00 AM

# The Value Add of Energy Efficiency Is Still Cost

Three builders share their experiences selling more-efficient houses.

# By: John Caulfield

"We are not a green builder," said Chris Schoonmaker, vice president of sales at <u>S&A Homes</u> in Bellefonte, Pa.

He made that comment during a panel discussion called "Seizing Energy Efficiency as a Competitive Weapon," during last week's <u>Housing Leadership Summit</u> in Chicago. Schoonmaker was talking specifically about S&A's eHome marketing campaign, which features a 2,721-square-foot house with a Home Energy Rating of 67 that saves the homeowner \$171 per month in energy costs compared to a 10-year-old, less-efficient home.

That translates into savings over seven years of \$14,364, and S&A—whose homes typically sell for \$30,000 more than its competitors'—is focusing on how those savings increase a home buyer's purchasing power.

Schoonmaker and his fellow panelists—C.R. Herro, <u>Meritage Homes'</u> vice president of environmental affairs; and John Friesenhahn, a partner with San Antonio-based <u>Imagine Homes</u>—consistently emphasized the importance of affordability when marketing energy efficiency. "Consumer expectations for energy efficiency are rising, and this is a big value-added opportunity for builders," said Michael Dickens, co-founder of the consulting firm IBACOS and the panel discussion's moderator.

The panelists made clear that consumers still view "green" marketing skeptically, which is why the builders prefer "energy efficient" to describe their products.

Dickens explained that IBACOS advocates an approach to energy-efficient construction that views the whole house as a "system," integrates technology and business processes, and builds the house cost efficiently. The panelists—all of them IBACOS clients—wholeheartedly endorsed this approach.

"The entire house needs to be improved and/or changed so that the end package functions better and your costs are about the same" as building a house without energy efficient features, said Herro. He added, though, that these changes could be achieved relatively simply. For example, he spoke about reducing the uncontrolled loss of air in construction as a first step toward reducing energy consumption significantly but "without having to change the floor plan or design."

Herro contended that a well-built house with a lower HERs rating will consume half of the energy and water of a traditionally built home without requiring the owner to change his or her lifestyle.

But educating consumers—to say nothing of banks and appraisers—about the value of energy efficiency is still a challenge, the panelists concede, especially when the cost of building these homes is generally higher. Friesenhahn said Imagine's construction costs are about \$3,000 per home more than when it started down this road three years ago. The "centerpiece" of its houses is its sealed, semi-conditioned attic, and since 2006, the average selling price of Imagine's houses has risen to \$220,000, from \$180,000. "If we don't charge for energy efficiency, it would be valued by the customer," Friesenhahn insisted. That being said, any energy efficient feature the builder includes in its new homes "has to be easily reproducible and pass the cost test," he explained.

Consumer education could be abetted by some kind of energy labeling for new houses, although Dickens cautioned that the terminology about energy efficiency needs to become less technical and more understandable before it's embraced by the general public. For example, the panelists agreed that one of the best ways to position an energy-efficient home is to emphasize how it extends the life of the house. Friesenhahn noted as well that his company's warranty claims right now "are zero."

And Meritage has demonstrated that energy efficiency can be a tie-breaker in winning over customers. Its Lyon's Gate community in Gilbert, Ariz., where homes range from 1,640 to 3,062 square feet and from \$181,900 to \$231,900, has been drawing three times more traffic than other local communities and has been closing three times the number of buyers. The houses include as standard features spray foam insulation, high-performance windows and plumbing fixtures, energy-efficiency lighting, weather sensing irrigation, and a 14 Seer air conditioning unit. The houses' ECHO solar electric/thermal system "is cost-plus on day one for the owner," said Herro.

John Caulfield is senior editor for Builder magazine.

# **Keywords**

Subject

Energy-Efficient Construction, Marketing, Solar Power Location

Chicago-Naperville-Joliet, IL-IN-WI, ...

Person

C.R.Herro, Chris Schoonmaker, John Friesenhahn, ...

Organization

IBACOS, Meritage Homes, S&A Homes, ...

• View more keywords

HUD > Program Offices > Housing > Single Family > Energy Efficient > Energy Efficient Mortgage Homeowner Guide

# Energy Efficient Mortgage Home Owner Guide

THE ENERGY EFFICIENT MORTGAGE means comfort and savings. When you are buying, selling, refinancing, or remodeling your home, you can increase your comfort and actually save money by using the **Energy Efficient Mortgage (EEM)**. It is easy to use, federally recognized, and can be applied to most home mortgages. EEMs provide the borrower with special benefits when purchasing a home that is energy efficient, or can be made efficient through the installation of energy-saving improvements.

Homeowners with lower utility bills have more money in their pocket each month. They can afford to allocate a larger portion of their income to housing expenses. If you have more cash, why not buy a better, more comfortable home? There are two options with the Energy Efficient Mortgage.

#### The TWO SIDES of the EEM COIN

#### Finance Energy Improvements!

- Cost-effective energy-saving measures may be financed as part of the mortgage!
- Make an older, less efficient home more comfortable and affordable!

#### **Increase Your Buying Power!**

- Stretch debt-to-income qualifying ratios on loans for energy-efficient homes!
- Qualify for a larger loan amount! Buy a better, more energy efficient home!

#### WHO BENEFITS from the ENERGY EFFICIENT MORTGAGE?

#### **Buyers:**

- Qualify for a larger loan on a better home!
- Get a more comfortable home NOW.
- Save money every month from Day One.
- ---> Increase the potential resale value of your home.

### Sellers:

- Sell your home more quickly.
- Make your house affordable to more people.
- Attract attention in a competitive market.

#### **Remodelers/Refinancers:**

- Get all the EEM benefits without moving.
- Make improvements which will actually save you money.
- Increase the potential resale value of your home.

Pay for energy improvements easily, through your mortgage. Your lender can increase your loan to cover energy improvement costs. Monthly mortgage payments increase slightly, but you actually save money because your energy bills will be lower!

#### HERS, or Home Energy Rating Systems

A HERS report is similar to a miles-per-gallon rating on a car. HERS are programs which provide evaluations of an individual home's energy-efficiency. A HERS report is prepared by a trained Energy Rater. Factors such as insulation, appliance efficiencies, window types, local climate, and utility rates are used to rate the home and calculate energy costs.

### A HERS Report Includes:

- Overall Rating Index of the house as it is.
- Recommended cost-effective energy upgrades.
- Estimates of the cost, annual savings, and useful life of upgrades.
- Improved Rating Index after the installation of recommended upgrades.
- Estimated annual total energy cost for the existing home before and after upgrades.

A Rating Index is between 1 and 100. A lower index indicates greater efficiency. Cost-effective upgrades are those which will save more money through energy savings than they cost to install.

A HERS rating usually costs between \$300 and \$800. This could be paid for by the buyer, seller, lender, or real estate agent. Sometimes the cost of the rating may be financed as part of the mortgage. No matter how the rating is paid for, it is a very good investment because an EEM could save you or your buyer hundreds of dollars each year.

#### THIS IS WHY the EEM WORKS

Energy-efficient homes cost less to own than non-efficient homes, though they may start off with higher price tags.

	Older existing home	Same Home with energy improvements
Home price (90% mortgage, 8% interest)	\$ 150,000	\$ 154,816
Loan amount	\$ 135,000	\$ 139,334
Monthly payment*	\$ 991	\$ 1,023
Energy bills	+ \$ 186	+ \$ 93
The true monthly		
cost of home ownership	\$ 1,177	\$ 1,116
Monthly savings		- \$ 61

Estimated mortgage payments are based upon principle and interest only, and do not include taxes and insurance. Value indicated here is for comparison only, and will vary from home to home.

Many homes qualify for energy upgrades. This home qualified for \$4,816 in upgrades. With the EEM, lenders recognize the savings the upgrades will bring. Borrowers may use these potential savings like extra cash, and add the cost of upgrades into the mortgage, paying them off easily as part of the monthly mortgage payment. Once the upgrades are installed the potential savings turn into real savings.

Another EEM option is for the lender to allow higher qualifying ratios for borrowers who will occupy a property meeting certain standards for energy efficiency. When the home has been built or retrofitted in conformance with the International Energy Conservation Code (IECC) standards for 2000 or later, then the lender may "stretch" the borrower's qualifying ratios. A debt-to-income ratio "stretch" means that a larger percentage of the borrower's monthly income can be applied to the monthly mortgage payment. That means the buyer has more borrowing power based up on the same income.

WHAT the EEM DOES for a BUYER'S BORROWING POWER

For a standard home without energy improvements:

Buyer's total monthly income Maximum allowable monthly payment 29% debt-to-income ratio Maximum mortgage at 90% of appraised home value	\$5,000 \$1,450 \$207,300
For an energy-efficient homes (2000 IECC)*:	
Buyer's total monthly income	\$5,000
Maximum allowable monthly payment 33% debt-to-income ratio	\$1,650
Maximum mortgage at 90% of appraised home value	\$235,900

http://portal.hud.gov/hudportal/HUD?src=/program_offices/housing/sfh/eem/e	eemhog96	
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3/21/2012

\*Interest rate 7.5%, downpayment of 10%, 30-year term, principal & interest only (tax & insurance not factored.)

#### In other words:

This buyer got into a home worth thousands of dollars more, just because it was energy efficient. That could mean a home with more space, in a better location, or in better overall condition.

#### FHA's Energy Efficient Mortgage Program

The FHA Energy Efficient Mortgage covers upgrades for new and existing homes and is now available in all 50 states. Key features includes:

- Loan limits may be exceeded
- No re-qualifying.
- No additional down payment
- No new appraisal

The FHA 203(k) loan enables a home buyer to obtain a single loan to finance both property acquisition and to complete major improvements after loan closing and can be combined with FHA's EEM.

#### CASE STUDY:

Customer Quote: "The EEM was the second best thing that ever happened to me. The first best was actually being able to buy a home. This is our first home, and the EEM saved us a lot of headaches because we knew what we needed to do to the house. It's nice and comfortable now. Even my dogs are happy. I am very impressed." -Pat Theard

First-time home buyers Patricia and Mynette Theard purchased their home in California. It was built in 1940, and sold for \$150,000. They got an FHA loan for 95% of the value of the property. The lender saw an opportunity for them to improve on their investment and recommended an Energy Efficient Mortgage.

A HERS Rating on the home recommended \$2,300 in energy improvements including ceiling, floor and furnace duct insulation, plus a setback thermostat. The lender set aside an extra \$2,300 for the improvements, bringing the total loan amount from \$142,500 to \$144,800. The loan closed, the Theards moved in, and the improvements were installed. The monthly mortgage payment increased by \$17, but the Theards are saving \$45 each month through lower utility bills.

Ask your lender about an Energy Efficient Mortgage. If they are not knowledgeable about the EEM, encourage them to learn about it, or find another lender.

### WHICH BUYERS and HOMES ARE ELIGIBLE?

All buyers who qualify for a home loan qualify for the EEM. The EEM is intended to give the buyer additional benefits on top of their usual mortgage deal. The lender will use the energy efficiency of the house, as determined by a HERS rating, to determine what these benefits will be.

Energy Efficient Mortgages can be used on most homes. Availability is not limited by location, home price or utility company. Your lender will help you choose which loan type is best for you.

Get an EEM on:

- Older homes qualifying for upgrades
- New or old homes not requiring upgrades
- New construction

### SOME THINGS to KEEP in MIND

It is best to have the HERS Rating done as early in the loan process as possible. This way, the Rating can be performed while other aspects of the loan are being processed. Closing the loan should not be delayed. You may get a larger tax deduction with the EEM because the interest on mortgage payments is tax deductible. This can save you more money than paying for energy upgrades with a credit card, bank loan, or cash, none of which are usually tax deductible.

Each house is as unique as its owner. Benefits derived from the EEM will vary from one house to another, and the benefits in the examples in this book may not apply in all cases. Your lender will be your best source of information on your own EEM benefits.

## CASE STUDY:

### Adding Energy Improvements through a Home Refinance

"It's wonderful. We're just amazed at the difference. We've hardly used the furnace all winter. The house is much quieter too. It makes sense for everyone to do it." -Caroline Chang

In the fall of 1995, Caroline and Tommy Chang decided to refinance their 35-year-old home to take advantage of lower interest rates. Their lender suggested they get a HERS Rating on the home so they could finance energy improvements through their new mortgage deal as well.

The lender increased the loan by \$8,760 to cover the cost of energy improvements. Their final loan amount was \$176,400, which is higher than they could have gotten with out the EEM. The loan closed and the improvements were installed. These included double-paned windows, wall insulation, ceiling insulation, furnace duct repairs and insulation, and a few smaller items. These improvements, combined with their lower mortgage interest rate, mean the Changs will be saving about \$230 per month. They will be more comfortable too!

A house could be your biggest investment ever. Use the Energy Efficient Mortgage and invest wisely.

To find out how, call the organizations listed on the back cover.

#### **Disclaimer Statement**

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# **Department of Energy**

# Alliance to Save Energy

1200 18th Street, NW Suite 900 Washington, DC 20036 Phone: (202) 857-0666

# **Federal Citizen Information Center**

Pueblo, CO 81009 Phone: (719) 948-4000 (for catalogs only)



# **Energy Efficient Mortgages**

An Energy Efficient Mortgage (EEM) is a mortgage that credits a home's energy efficiency in the mortgage itself. EEMs give borrowers the opportunity to finance cost-effective, energy-saving measures as part of a single mortgage and stretch debt-to-income qualifying ratios on loans thereby allowing borrowers to qualify for a larger loan amount and a better, more energy-efficient home.

To get an EEM a borrower typically has to have a home energy rater conduct a home energy rating before financing is approved. This rating verifies for the lender that the home is energy-efficient.

EEMs are typically used to purchase a new home that is already energy efficient such as an ENERGY STAR qualified home. The term EEM is commonly used to refer to all types of energy mortgages including Energy Improvement Mortgages (EIMs), which are used to purchase existing homes that will have energy efficiency improvements made to them. EIMs allow borrowers to include the cost of energy-efficiency improvements to an existing home in the mortgage without increasing the down payment. EIMs allow the borrower to use the money saved in utility bills to finance energy improvements. Both EEMs and EIMs typically require a home energy rating to provide the lender with the estimated monthly energy savings and the value of the energy efficiency measures — known as the Energy Savings Value. EEMs (and EIMs) are sponsored by federally insured mortgage programs (FHA and VA) and the conventional secondary mortgage market. Lenders can offer conventional EEMs, FHA EEMs, or VA EEMs.

## **Conventional Energy Efficient Mortgages**

Conventional EEMs increase the purchasing power of buying an energy efficient home by allowing the lender to increase the borrower's income by a dollar amount equal to the estimated energy savings. While Freddie Mac does not offer EEMS, they do allow underwriting flexibilities for energy efficient improvements with all of their offerings. Discuss this directly with your lender to find out more. To find a lender in your area, please visit the <u>ENERGY STAR Partner Locator</u>.

## FHA Energy Efficient Mortgages

The mortgage loan amount for an FHA EEM can be increased by the cost of effective energy improvements. The maximum amount of the portion of the EEM for energy efficient improvements is the lesser of 5% of:

the value of the property, or

115% of the median area price of a single family dwelling, or

150% of the conforming Freddie Mac limit.

For more information on FHA EEM loan limits refer to <u>FHA Mortgagee Letter 2009-18</u>  $\blacksquare$  EXIT < . No additional down payment is required, and the FHA loan limits won't interfere with the process of obtaining the EEM. FHA EEMs are available for site-built as well as for manufactured homes. Applications for an FHA EEM may be submitted to the local HUD Field Office through an FHA-approved lending institution. HUD has a searchable list of approved lenders EXIT < . Information about the FHA EEM can be found on <u>FHA's web site</u> EXIT < . Additional information is available for HUD's Office of Single Family Housing by calling (800) 569-4287. There is also a fact sheet about FHA's EEM  $\boxed{20}$  (70KB). The Systems Building Research Alliance EXIT < has information about FHA EEMs for ENERGY STAR qualified manufactured homes.

## VA Energy Efficient Mortgages

The Veteran's Administration (VA) EEM is available to qualified military personnel, reservists and veterans for energy improvements when purchasing an existing home. The VA EEM caps energy improvements at \$3,000-\$6,000. Borrowers should ask their lender about a VA EEM at the beginning of the lending process. More information about VA EEMs can be obtained from the website for the U.S. Department of Veteran's Affairs EXIT ct: or by calling (800) 827-1000. Chapter 7 of VA Pamphlet 26-7 (Revised) **(1.5MB)** contains lender guidance on the VA EEM.

## **Additional Financing Information**

To learn more about EEMs contact Fannie Mae, Freddie Mac, the FHA or the VA. Additional information about energy-efficient mortgages can be found on the websites for the <u>U.S. Department of Housing and Urban Development (HUD)</u> EXIT 4: and the <u>Residential Energy Services Network</u> (<u>RESNET</u>) EXIT 4: . More information on other energy efficiency financing opportunities for homebuyers and homeowners can be found on the <u>U.S.</u> Department of Energy's website.

### Resources

### Learn about Lender Partner Benefits

About ENERGY STAR Products Home Improvement New Homes Buildings & Plants Partner Resources Kids Publications News Room FAQs Contact Us Privacy Site Index Recursos en Español PDF Viewer Flash Viewer PowerPoint Viewer Excel Viewer



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The Association of Shareholder-	Owned Electric Companies		Entire Site	Advand
WHO WE ARE WHAT W	VE DO OUR ISSUES	PRODUCTS	MEETINGS	MAGAZINE NE
Home Our Issues Energy Effi <b>Home</b>	ciency For Your Home The	Added Value of an E	Energy-Efficient	🔒 Email
Industry Initiatives	THE ADDED VALUEFFICIENT HOME	UE OF AN E	ENERGY-	
Plug-In Electric Vehicles				Committees
For Your Home	Taking charge of your household's energy use makes good sense. It's the first step toward lowering your monthly powers bills. But did you know you'll be making your home more		Briefs Press Releases	
The Added Value of an Energy-Efficient Home	comfortable and more valu more efficiently, you'll be electricity system and doin environment.	aluable too? And, by using electricity be contributing to a more reliable bing your part to help protect the		EEI Library EEI Careers
Kitchen - How to Save	To hole you homin <sup>2</sup> it is in a			
Energy	home energy efficient won enjoyable. The smart use	't mean you'll be of energy, couple	making it less making it less d with today's new	r ·
Save Energy	highly efficient products, g from your energy bill witho	ives you the powe out doing without.	er to get more valu	e
Water Heating - How to Save Energy	Now, it's still wise to turn s using energy efficiently rea every dollar that you are sp	something off if it ally means getting pending on energy	's not needed. Bu more value from '.	t
Lighting - How to Save Energy Insulation and Air	To start, think of your hom sound technical, but all you one part of the house affec expensive storm windows v	e as a total energ u're really doing is ts another. For e vithout insulating	y system. That ma s recognizing that xample, buying the attic can still	ау
Infiltration - How to Save Energy	waste energy and money. S heating system that runs al programmable thermostat			
Heating - How to Save	To really add the value of e follow these three steps:	energy efficiency	to your home,	
chergy	1. Tighten the House's	s Thermal Enve	lope	
Air Conditioning - How to Save Energy	The thermal envelope in doors, insulation, caulki	ncludes the roof, wing, and weather-s	walls, windows and stripping. In other	l
Outside Your Home -	outside. Each of these i heating and cooling loac			
How to Save Energy	overall value.			
Additional Energy- Efficient Products for Your Home	Some tips: Properly insulate you Energy can tell you ti that's right for your Z	ır house. The U.S he most economic Zip Code	. Department of and effective leve	el
Top Ten Tips to Manage Your Heating Bill	Install double pane w single pane of glass a well-insulated wall.	vindows—heat esca almost 14 times fa	apes through a ster than through a	a

http://www.eei.org/ourissues/EnergyEfficiency/home/Pages/EfficientHome.aspx

Change or clean the heating and cooling system's filter every month or two, depending on how dirty it gets. You should be able to see light clearly through the filter. If not, it needs to be changed.

During the day in the winter, keep curtains drawn and shades pulled over windows facing north. In the summer, close curtains over windows facing south.

Move furniture away from the air registers, allowing for the free flow of cooled or heated air.

Place the thermostat on an inside wall, away from windows and doors. Drafts will cause the thermostat to keep the heating or cooling system running, even if the rest of the house is comfortable.

During hot summer days, close cooling vents in unused rooms. Also, when using window air conditioners, don't forget to close doors to unused rooms.

Seal any ducts—the network of tubes in the walls, floors, and ceilings, carries the air from your home's furnace and central air conditioner to each room—if they run through the attic or in a crawl space underneath your house.

You have a free resource to turn to for help in making your home more energy efficient—your electric utility company. Every electric company now offers advice on using energy wisely. Many also offer assistance in the following areas: wholehouse energy audits, incentives on efficient appliances, and information on using electricity more efficiently for particular areas of the home.

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