



## Foundation for Senior Living

*Thirty Years of Care by Design*

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July 13, 2006

Federal Housing Finance Board  
1625 Eye Street, NW  
Washington, DC 20006

RE: Federal Housing Finance Board; Proposed Rule: Excess Stock Restrictions and Retained Earnings Requirements for Federal Home Loan Banks; RIN Number 3069-AB30; Docket Number 2006-03

Dear Sir/Madam:

I/We thank you for the opportunity to comment on the Federal Housing Finance Board's proposed rule on excess stock and retained earnings requirements.

The Affordable Housing Programs (AHP) of the Federal Home Loan Banks (FHLBanks) are a critical source of affordable housing funds in the U.S. They involve a unique public-private partnership among the FHLBanks, their member institutions, community-based sponsors, state and local governments, and other entities.

Since the beginning of the Federal Home Loan Bank of San Francisco's AHP in 1990, the Bank has awarded approximately \$400 million in AHP grants to assist in the creating of over 70,000 affordable housing units. This flow of funds, based on 10% of the Bank's earnings, is made possible because of the Bank's financial strength and strong earnings. Our organization relies on these funds to build affordable housing in our communities.

AHP funding plays a major and somewhat unrecognized role in affordable housing. Non-profit sponsored affordable housing is a much needed component of our world today and is able to continue from AHP funding. Groups like Foundation for Senior Living, provide meals, transportation, case work management, benefit coordination, emergency rent and utility assistance, social events and more. The structure of Tax Credits and state funding for these types of projects always leave funding gaps, gaps that are too large for non profit agencies to fund.

Without AHP funds, the Foundation would not be involved in the development of new affordable rental housing. We simply do not have access to the hundreds of thousands of dollars needed to close the gap in these projects. Any reductions in the amount of available AHP funding will cause not only the loss of new or rehabilitated units, but a reduction in the number of community based organizations that are able to develop affordable rental housing.

Instead of the Federal Home Loan Bank redefining this program, perhaps they could convey the good they do to Congress and get banks regulated by FDIC to follow suit. AHP has consistently had such a powerful effect on affordable housing that I can't imagine any good that will come of their peers doing likewise.



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Funds for the Bank's AHP are made possible through the borrowing activities of its members. The proposed rule, with its requirement to increase retained earnings by \$562 million and thereby decrease the dividends available to members, is likely to make membership in the Bank less attractive for some current members. The proposed rule would require the combined FHLBanks to increase retained earnings by over \$3 billion, according to a Bank estimate. Some members, particularly larger ones, may choose to borrow less and, therefore, reduce the profitability of the Bank, and consequently the net earnings that support the AHP.

The proposed regulation may also limit the ability of the Bank to provide additional voluntary contributions for affordable housing and community economic development initiatives, in addition to supporting the AHP.

We are especially concerned that the Finance Board does not seem to have devoted sufficient time to evaluating the impact of the proposed rule on the AHP and other voluntary contributions, which rely on FHLBank earnings for their funding. The proposed rule does not include any such analysis, despite the likelihood that the rule would cause a reduction in Bank earnings and, therefore, funds available for the AHP.

The overall impact of the proposed rule could be particularly adverse in this period of increasing mortgage rates and reduced federal funding for housing. It would be unfortunate if the enactment of this proposed rule caused families to be shut out of the housing market due to their inability to afford higher mortgage rates.

I/We urge you to withdraw this proposed rule. Its impact could be extremely damaging to the efforts of our organization and similar organizations nationwide that are working to provide affordable housing opportunities to families in need. Thank you for your consideration of these comments.

Sincerely,



Stephen L. Hastings  
Director of Real Estate Services  
Foundation for Senior Living



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